

COUNTY OF LIVINGSTON, NEW YORK

**Financial Statements
for the Year Ended December 31, 2010
Together with
Independent Auditors' Report**

Bonadio & Co., LLP
Certified Public Accountants

COUNTY OF LIVINGSTON, NEW YORK

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SECTION A

**COUNTY OF LIVINGSTON, NEW YORK
BASIC FINANCIAL STATEMENTS**

INDEPENDENT AUDITORS' REPORT

September 9, 2011

To the Board of Supervisors
County of Livingston, New York:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Livingston, New York, as of and for the year ended December 31, 2010, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Livingston County Center for Nursing and Rehabilitation or Livingston County Water and Sewer Authority, which represent the foregoing percentages of the total assets, net assets, and total revenues as follows:

| | <u>Total Assets</u> | <u>Net Assets</u> | <u>Total Revenues</u> |
|--------------------------|-------------------------|-------------------|---------------------------|
| Government-wide: | | | |
| Business-type activities | 84% | 272% | 90% |
| Component Units | 94% | 94% | 64% |

Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as they relate to the amounts included for those entities, is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2010, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States.

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INDEPENDENT AUDITORS' REPORT

(Continued)

In accordance with *Government Auditing Standards*, we have also issued our report dated September 9, 2011, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States require that the management's discussion and analysis and budgetary comparison information on pages 3 through 15 and page 58 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's financial statements as a whole. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. The combining nonmajor fund financial statements and schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied by us and the other auditors in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, based on our audit and the reports of the other auditors, the information is fairly stated in all material respects in relation to the financial statements as a whole.

COUNTY OF LIVINGSTON, NEW YORK

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) DECEMBER 31, 2010

As management of the County of Livingston, New York (the County), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County as of and for the fiscal year ended December 31, 2010.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private sector business.

The Statement of Net Assets presents information on all of the County's assets and liabilities with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the government's net assets changed during the most recent year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods such as uncollected taxes and earned but unused vacation leave.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

- **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)

Fund Financial Statements (Continued)

- **Governmental Funds (Continued)**

The County maintains eight individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General, County Road and the Capital Projects Funds, which are considered to be major funds. Data from the other five governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The County legally adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

- **Proprietary Funds**

- **Internal Service Funds** - account for risk management operations and the related costs that are supported by contributions from the General, Special Revenue, and Enterprise Funds.
- **Enterprise Funds** - account for those operations that are financed and operated in a manner similar to private business. The County's major enterprise funds include the Worker's Compensation Fund and the Livingston County Center for Nursing and Rehabilitation (CNR). Separate audited financial statements for the CNR may be obtained by contacting the CNR directly.

In addition, the government-wide financial statements report two proprietary enterprise funds as component units. The Livingston County Industrial Development Agency (IDA) and the Livingston County Water and Sewer Authority (LCWSA) are considered to be component units of the County. Separate audited financial statements for the IDA and LCWSA may be obtained by contacting the IDA and LCWSA directly.

- **Fiduciary Funds** - These funds are used to account for resources held for the benefit of parties outside the government. The fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support County programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets may serve over time as a useful indicator of a government's financial position. In the case of the County, assets of the County's governmental activities exceeded liabilities by \$89,823,377 at the close of 2010.

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

Table 1 - Summary Statement of Net Assets

| | Governmental <u>2010</u> | Business-Type <u>2010</u> | Governmental <u>2009</u> | Business-Type <u>2009</u> |
|---|-----------------------------|------------------------------|-----------------------------|------------------------------|
| Assets: | | | | |
| Current assets | \$ 55,146,601 | \$ 20,141,236 | \$ 66,114,598 | \$ 19,063,785 |
| Capital assets, net | <u>105,084,098</u> | <u>26,247,041</u> | <u>92,033,853</u> | <u>28,936,322</u> |
| Total assets | <u>\$ 160,230,699</u> | <u>\$ 46,388,277</u> | <u>\$ 158,148,451</u> | <u>\$ 48,000,107</u> |
| Liabilities: | | | | |
| Current liabilities | \$ 20,428,032 | \$ 10,783,730 | \$ 19,636,554 | \$ 12,095,341 |
| Long-term liabilities | <u>49,979,290</u> | <u>36,256,669</u> | <u>48,207,706</u> | <u>36,210,900</u> |
| Total liabilities | <u>\$ 70,407,322</u> | <u>\$ 47,040,399</u> | <u>\$ 67,844,260</u> | <u>\$ 48,306,241</u> |
| Net Assets: | | | | |
| Invested in capital assets, net of related debt | \$ 76,616,600 | \$ (8,376,259) | \$ 62,064,473 | \$ (6,629,252) |
| Restricted | 4,316,594 | - | 2,082,324 | - |
| Unrestricted | <u>8,890,183</u> | <u>7,724,137</u> | <u>26,157,394</u> | <u>6,323,118</u> |
| Total net assets | <u>\$ 89,823,377</u> | <u>\$ (652,122)</u> | <u>\$ 90,304,191</u> | <u>\$ (306,134)</u> |

The largest portion of the County's net assets reflects its investment in capital assets, (i.e., land, buildings, machinery, and equipment) net of related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The restricted portion of the net assets represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets, 10% for 2010 and 29% for 2009, may be used to meet the government's ongoing obligations to citizens and creditors.

The increase in governmental capital assets, net of accumulated depreciation is mainly due to costs associated with the completion of the Jail Project totaling \$15,126,886 and costs in the amount of \$268,528 for the Campus Improvements Project and \$1,719,181 for County Highway Projects.

The decrease in business-type capital assets, net of accumulated depreciation, is primarily due to depreciation in conjunction with fewer capital asset additions in 2010.

The decrease in governmental current assets of approximately \$11 million is mainly attributable the use of cash for the various projects, including the Jail, Campus Improvements and County Highway projects along with an increased use of cash for the County's retirement obligation.

The increase of approximately \$1,800,000 in the governmental long-term liabilities is mainly due to the net effect of principal debt payments of \$2,400,000 and the increase in Other Post Employment Benefits (OPEB) liabilities of approximately \$4,000,000.

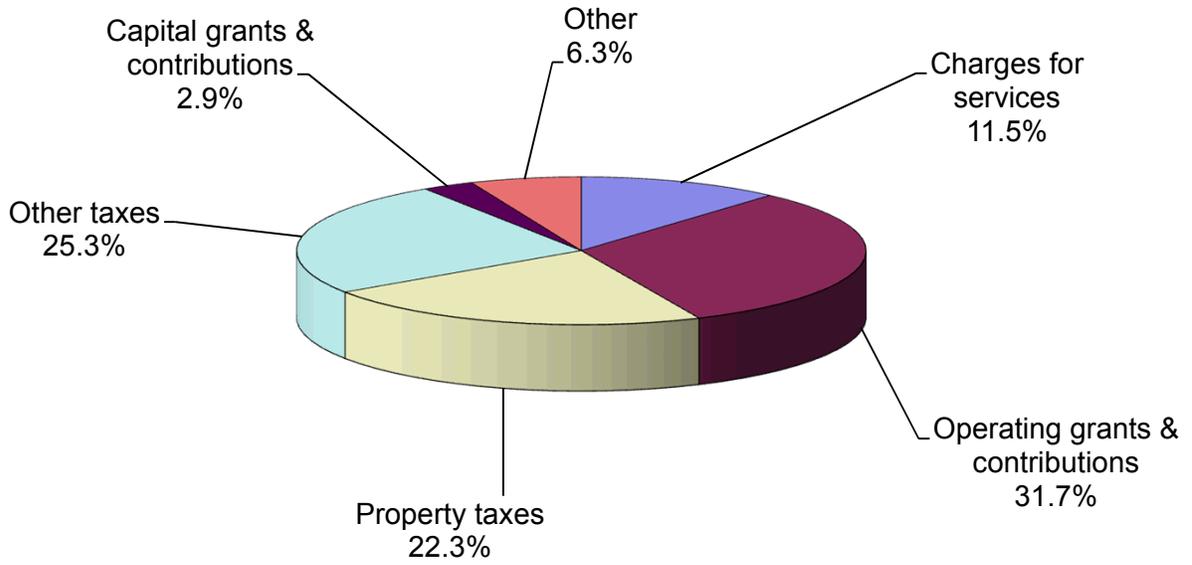
GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

See the Summary Statement of Activities (Table 2) below for the dollar and percent changes in the governmental and business-type activities from 2009 to 2010. Additionally, the information following Table 2 presents a graphical picture of the major revenue and expense categories of the governmental and business-type activities.

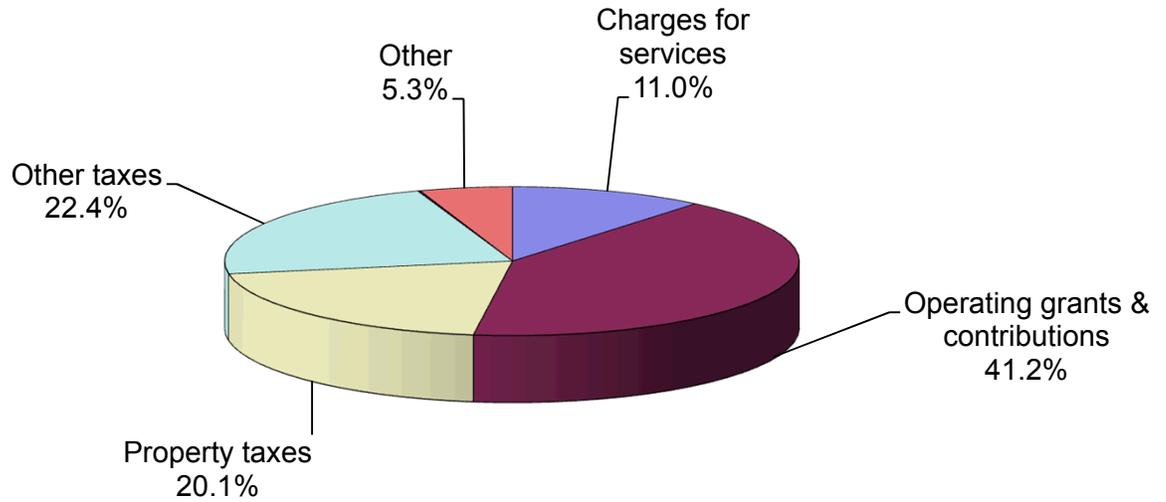
Table 2 - Summary Statement of Activities

| | Governmental 2010 | % | Business-Type 2010 | % | Governmental 2009 | % | Business-Type 2009 | % |
|------------------------------------|----------------------|---------------|-----------------------|---------------|----------------------|---------------|-----------------------|---------------|
| Revenues: | | | | | | | | |
| Program revenues - | | | | | | | | |
| Charges for services | \$ 12,165,567 | 11.5% | \$ 27,270,332 | 82.6% | \$ 11,972,849 | 11.0% | \$ 26,850,397 | 80.5% |
| Operating grants and contributions | 33,437,246 | 31.7% | - | 0.0% | 44,921,736 | 41.2% | - | 0.0% |
| Capital grants and contributions | <u>3,079,020</u> | <u>2.9%</u> | <u>-</u> | <u>0.0%</u> | <u>148,831</u> | <u>0.2%</u> | <u>-</u> | <u>0.0%</u> |
| Total program revenues | <u>48,681,833</u> | <u>46.1%</u> | <u>27,270,332</u> | <u>82.6%</u> | <u>57,043,416</u> | <u>52.4%</u> | <u>26,850,397</u> | <u>80.5%</u> |
| General revenues - | | | | | | | | |
| Property taxes | 23,512,696 | 22.3% | - | 0.0% | 21,883,274 | 20.1% | - | 0.0% |
| Other taxes | 26,615,244 | 25.3% | - | 0.0% | 24,450,414 | 22.4% | - | 0.0% |
| Intergovernmental transfer (IGT) | - | 0.0% | 3,546,316 | 10.7% | - | 0.0% | 3,546,316 | 10.6% |
| County subsidy | - | 0.0% | 1,707,027 | 5.2% | - | 0.0% | 2,223,016 | 6.7% |
| Other | <u>6,668,420</u> | <u>6.3%</u> | <u>498,119</u> | <u>1.5%</u> | <u>5,529,888</u> | <u>5.1%</u> | <u>741,871</u> | <u>2.2%</u> |
| Total general revenues | <u>56,796,360</u> | <u>53.9%</u> | <u>5,751,462</u> | <u>17.4%</u> | <u>51,863,576</u> | <u>47.6%</u> | <u>6,511,203</u> | <u>19.5%</u> |
| Total revenues | <u>105,478,193</u> | <u>100.0%</u> | <u>33,021,794</u> | <u>100.0%</u> | <u>108,906,992</u> | <u>100.0%</u> | <u>33,361,600</u> | <u>100.0%</u> |
| Expenses: | | | | | | | | |
| General governmental | 15,978,100 | 15.2% | - | 0.0% | 24,249,145 | 23.7% | - | 0.0% |
| Judgments/claims | - | 0.0% | 2,917,254 | 8.7% | - | 0.0% | 2,829,133 | 9.1% |
| Education | 5,432,978 | 5.1% | - | 0.0% | 5,365,637 | 5.3% | - | 0.0% |
| Public safety | 14,104,944 | 13.3% | - | 0.0% | 3,568,731 | 3.5% | - | 0.0% |
| Public health | 12,681,522 | 12.0% | 30,450,528 | 91.3% | 12,996,027 | 12.7% | 28,405,105 | 90.9% |
| Transportation | 11,144,718 | 10.5% | - | 0.0% | 7,689,074 | 7.5% | - | 0.0% |
| Economic assistance | 38,990,830 | 36.8% | - | 0.0% | 43,217,516 | 42.3% | - | 0.0% |
| Culture and recreation | 464,999 | 0.4% | - | 0.0% | 538,764 | 0.5% | - | 0.0% |
| Home and community services | 5,127,539 | 4.8% | - | 0.0% | 3,086,357 | 3.0% | - | 0.0% |
| Interest | <u>2,033,377</u> | <u>1.9%</u> | <u>-</u> | <u>0.0%</u> | <u>1,476,486</u> | <u>1.5%</u> | <u>-</u> | <u>0.0%</u> |
| Total expenses | <u>105,959,007</u> | <u>100.0%</u> | <u>33,367,782</u> | <u>100.0%</u> | <u>102,187,737</u> | <u>100.0%</u> | <u>31,234,238</u> | <u>100.0%</u> |
| Increase (decrease) in net assets | (480,814) | | (345,988) | | 6,719,255 | | 2,127,362 | |
| Net assets - beginning of year | <u>90,304,191</u> | | <u>(306,134)</u> | | <u>83,584,936</u> | | <u>(2,433,496)</u> | |
| Net assets - end of year | <u>\$ 89,823,377</u> | | <u>\$ (652,122)</u> | | <u>\$ 90,304,191</u> | | <u>\$ (306,134)</u> | |

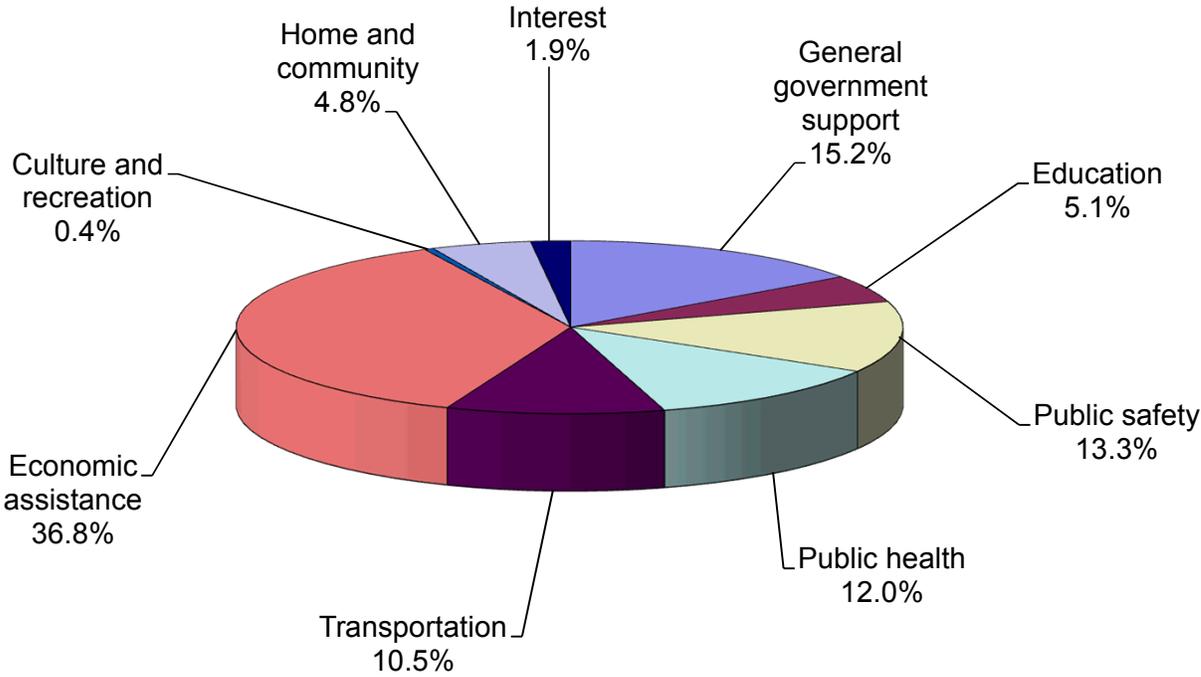
2010 Revenues - Governmental Activities



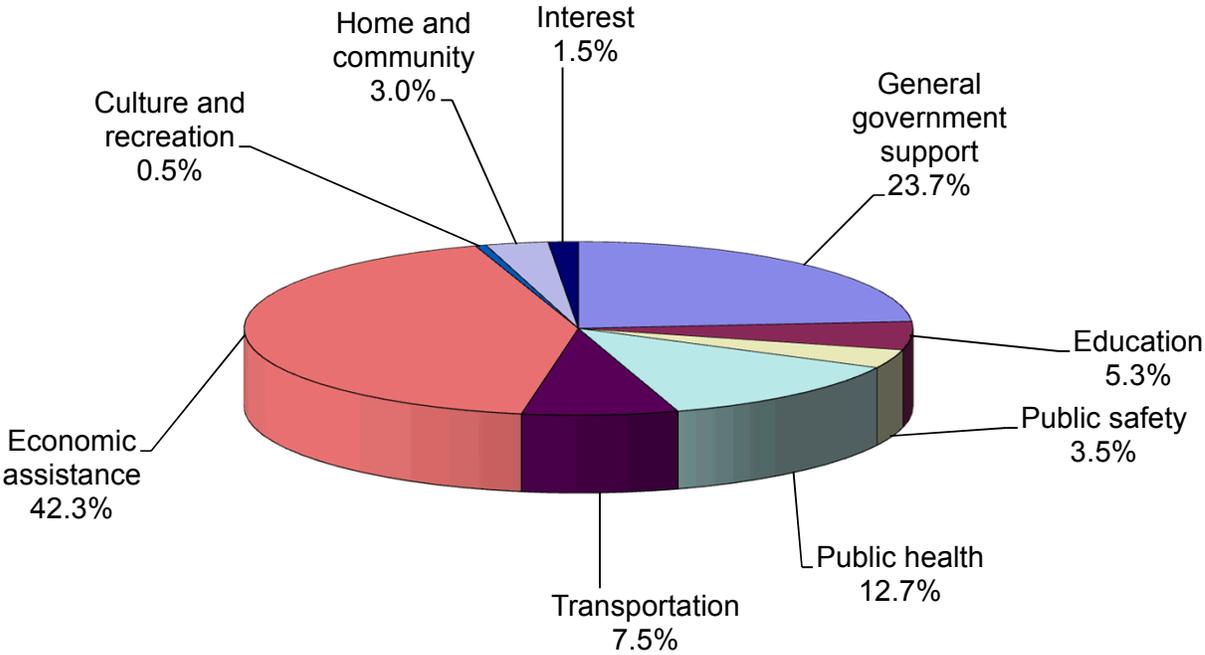
2009 Revenues - Governmental Activities



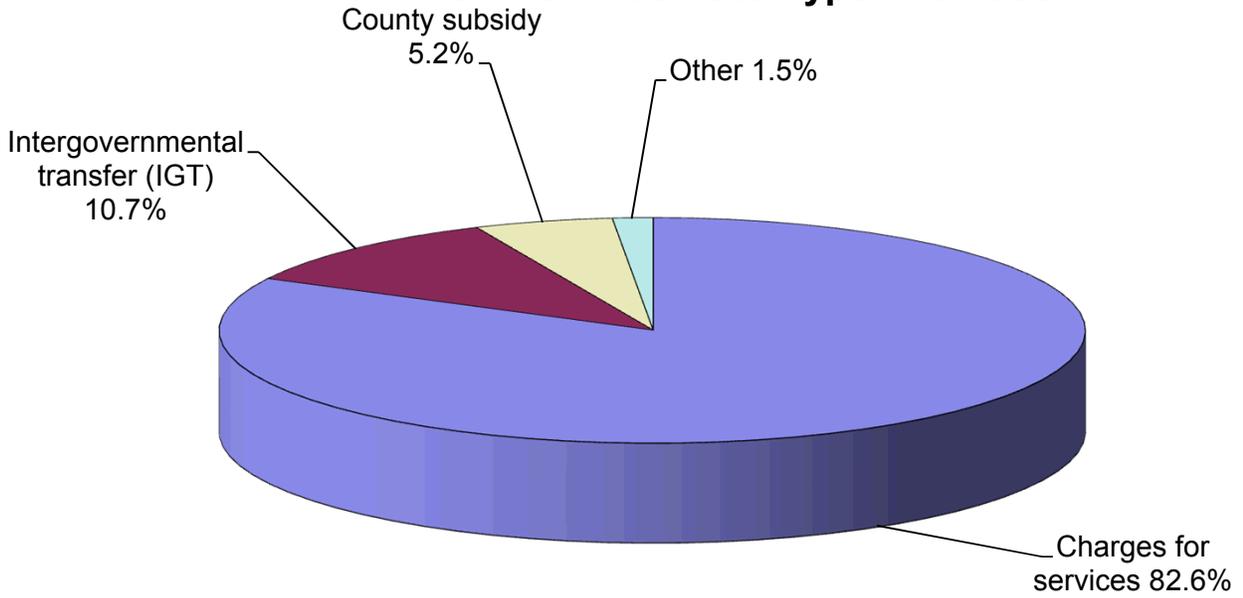
2010 Expenses - Governmental Activities



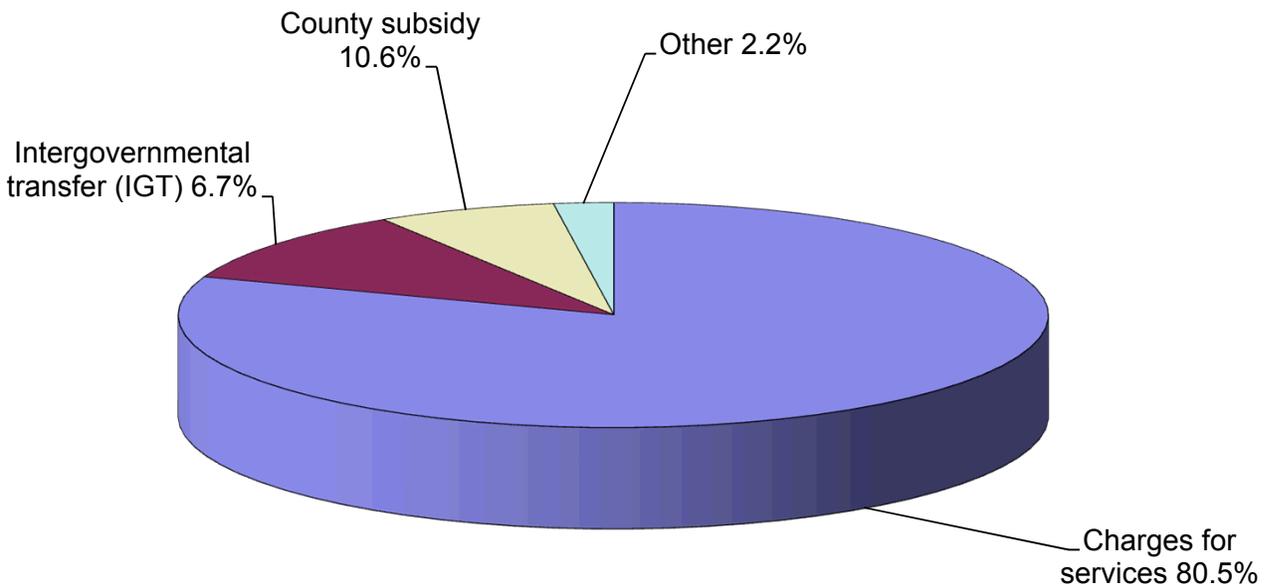
2009 Expenses - Governmental Activities



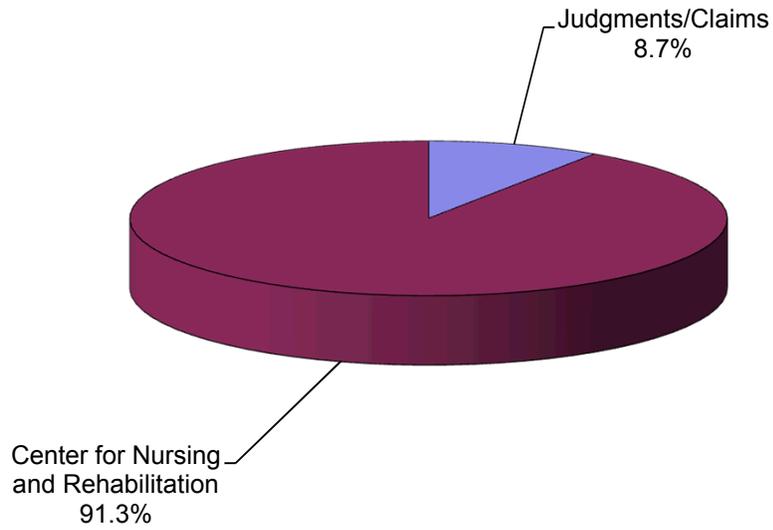
2010 Revenues - Business-Type Activities



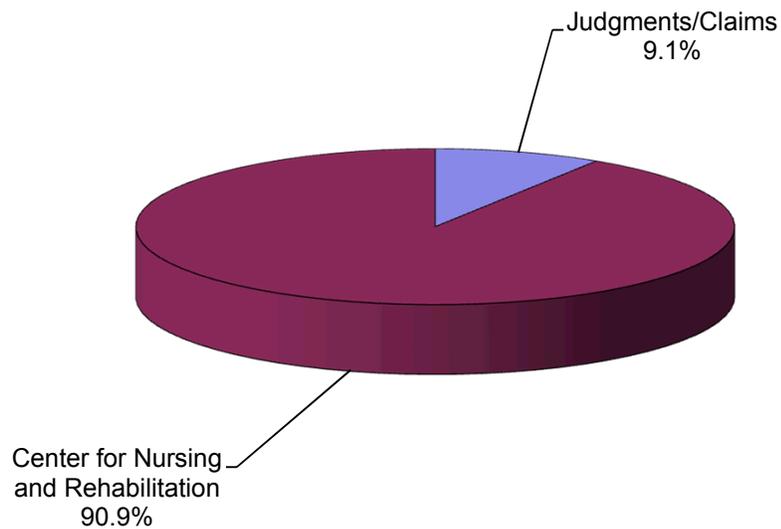
2009 Revenues - Business-Type Activities



2010 Expenses - Business-Type Activities



2009 Expenses - Business-Type Activities



GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

Governmental Activities

Governmental activities decreased the County's net assets by \$480,814. This decrease in 2010 occurred primarily because of the net effect of the following:

- Sales tax receipts for 2010 increased by \$2,164,830. This increase represents an 8.94% increase from 2009. The economic recession had a drastic effect on the amount of sales tax collected in 2009 and the increase in sales tax receipts for 2010 reflects a slight economic recovery.
- Charges for services increased by \$192,718 mainly due to \$125,000 increase in reimbursement for gas purchases at the County Highway Department and various other departmental increases.
- Operating grants and contributions decreased by \$11,484,490. This decrease is due to the net effect of the following: loss of ARRA federal stimulus funding of \$1,300,000 in 2009 in the County Highway fund; reimbursement for the food stamp program increased \$750,000, the Farmland Protection Implementation Grant had an increase of \$1,730,000 in funding for 2010, and Maintenance in Lieu of Rent payments increased \$1,000,000. Also, in 2010, New York State requested that Food Stamp payments of approximately \$4M to recipients not be included as revenue and an expenditure on the County financial statements which accounted for most of the decrease between 2009 and 2010.
- Capital grants and contributions increased by approximately \$2,930,000. This increase is due to County Highway receiving more capital grants for road and bridge projects.
- The approximate \$8,271,000 decrease in expenses in General Governmental was mainly caused by capital costs of the jail expansion that took place in 2009.
- The approximate \$10,536,000 increase in expenses in Public Safety was mainly caused by expenditures related to the jail expansion project being greater in 2010 than in 2009.
- The approximate \$3,456,000 increase in expense in Transportation was mainly caused by more expenditures in Transportation being capitalized in 2009 than in 2010. Other Transportation costs remained consistent.
- The approximate \$4,227,000 decrease in expenses in Economic Assistance and Opportunity was mainly caused by expenditures related to the Food Stamp program benefits which are no longer recorded as an expenditure of the County per a New York State directive.
- The approximate \$2,042,000 increase in expenses in Home and Community Services was mainly caused by the increase in depreciation expense in the current year.

GOVERNMENTAL FUNDS FINANCIAL ANALYSIS

Budget Analysis

- **Revenues**

There was a shortfall in state aid compared to the amount budgeted of approximately \$6,277,000 for the General Fund. Farmland Protection Implementation Grants in the amount of approximately \$3,400,000 were not realized. Approximately \$1,000,000 of expected state revenue for the Education of Physically Handicapped Children was paid for with ARRA funds and is recorded as federal revenue. The remainder or the shortfall is the result of decreased expenditures resulting in decreased state funding. The County realizes revenues only for amounts expended.

- **Expenditures**

Most of the expenditures show significant favorable variances due to prudent spending policies on the part of management. Department Heads are not of the “spend it or you won’t get it next year” mentality and carefully manage their budgets on an annual basis.

Many of the budget surpluses are a result of vacant positions and/or positions being filled with newer employees that have a lower cost to the County.

For General Government Support, the \$1,543,000 favorable variance is attributable to the following: \$107,000 savings in the Board of Elections due mostly to fewer temporary employees and related benefits and other contractual expenses not as high as anticipated, \$84,000 in Information and Technology for prudent use of funds and \$219,000 unexpended in the Contingency Fund. Central services had a budget surplus of approximately \$730,000 because of less than expected expenses for natural gas, projects not completed as planned, and changes in personnel. The remaining budget surpluses can be attributed to conservative spending by Department Heads and vacant employee positions.

For Economic Assistance and Opportunity, approximately \$16,074,000 more was budgeted than actually expended. Approximately \$3,400,000 of this variance is due to the Farmland Protection Implementation Program not being funded and therefore no funds were expended. Other assistance programs did not require expenditures as anticipated.

The Public Health variance (approximately \$1,535,000) was due to a combination of employee vacancies and other program savings.

The Public Safety variance (approximately \$1,043,000) was due to a combination of employee vacancies and other expected expenditures not realized.

The Home and Community Service variance (approximately \$848,000) was mainly due to \$605,000 budgeted funds not expended because streambank remediation for the Conesus Lake Watershed Program contracts were not executed as expected due to State budget constraints.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The County’s investment in capital assets for its governmental activities as of December 31, 2010 amounted to \$105,084,098 (net of accumulated depreciation). This investment in capital assets includes land, buildings and systems, improvements, machinery and equipment, roads, highways and bridges.

CAPITAL ASSETS AND DEBT ADMINISTRATION (Continued)

Capital Assets (Continued)

**Table 3 - Capital Assets - Governmental and Business-Type Activities
(Net of Depreciation)**

| | Governmental <u>2010</u> | Business-Type <u>2010</u> | Governmental <u>2009</u> | Business-Type <u>2009</u> |
|----------------------------|-----------------------------|------------------------------|-----------------------------|------------------------------|
| Land | \$ 1,319,867 | \$ - | \$ 1,319,867 | \$ - |
| Buildings and improvements | 28,618,254 | 23,496,502 | 16,282,687 | 25,625,502 |
| Machinery and equipment | 1,869,976 | 2,750,539 | 2,248,562 | 3,310,820 |
| Infrastructure | 40,059,981 | - | 37,254,405 | - |
| Work in progress | <u>33,216,020</u> | <u>-</u> | <u>34,928,332</u> | <u>-</u> |
| Total | <u>\$ 105,084,098</u> | <u>\$ 26,247,041</u> | <u>\$ 92,033,853</u> | <u>\$ 28,936,322</u> |

The \$40,059,981 for 2010 and \$37,254,405 for 2009 of Infrastructure represents the depreciated book value of County roads, bridges, water lines, etc.

The \$33,216,020 for 2010 and \$34,928,332 for 2009 of Work in Progress represents the construction on various County projects that have not been completed. The decrease is due to the net effect of moving completed projects from Work In Progress and the current year additions to projects that were not completed during the year. Completed projects: Wilcox Press ERP (\$586,479), Building #1 (\$13,683,898), Hamlet of Conesus Sewer (\$2,720,045), and various bridge projects (\$3,635,227). Additions to projects: Jail (\$14,924,238), Wilcox Press ERP (\$105,575), Millennium Drive Complex (\$65,301), E911 Upgrades (\$47,828), various Campus Renovations (\$316,295), Hamlet of Conesus Sewer (\$12,966) and various road and bridge projects (\$3,440,493).

Additional information on the County's capital assets can be found in the notes to the financial statements.

Debt Administration

**Table 4 - Short-Term Bond and Revenue
Anticipation Notes**

| | Governmental <u>2010</u> | Business-Type <u>2010</u> | Governmental <u>2009</u> | Business-Type <u>2009</u> |
|-------------------------------|-----------------------------|------------------------------|-----------------------------|------------------------------|
| Barilla Infrastructure | \$ 272,600 | \$ - | \$ 290,900 | \$ - |
| Millennium Drive project | 2,250,000 | - | 2,300,000 | - |
| CNR Revenue Anticipation Note | <u>-</u> | <u>1,500,000</u> | <u>-</u> | <u>3,500,000</u> |
| Total | <u>\$ 2,522,600</u> | <u>\$ 1,500,000</u> | <u>\$ 2,590,900</u> | <u>\$ 3,500,000</u> |

Table 5 - Long-Term Debt

| | Governmental <u>2010</u> | Business-Type <u>2010</u> | Governmental <u>2009</u> | Business-Type <u>2009</u> |
|-------------------------------|-----------------------------|------------------------------|-----------------------------|------------------------------|
| Serial bonds-excluding LTASC | \$ 28,467,498 | \$ 34,623,300 | \$ 29,969,380 | \$ 35,493,600 |
| Serial bonds-LTASC | 13,481,860 | - | 13,661,860 | - |
| Gateway project | 100,000 | - | 200,000 | - |
| Compensated absences | 925,502 | - | 946,292 | - |
| Other postemployment benefits | <u>7,004,430</u> | <u>1,633,369</u> | <u>3,430,174</u> | <u>-</u> |
| Total | <u>\$ 49,979,290</u> | <u>\$ 36,256,669</u> | <u>\$ 48,207,706</u> | <u>\$ 35,493,600</u> |

CAPITAL ASSETS AND DEBT ADMINISTRATION (Continued)

Debt Administration (Continued)

The County continues to maintain an Aa2 rating from Moody's Investor Services and for its general obligation debt. In June 2009, Standard & Poor's upgraded the County's bond rating to AA-/Stable. Additional information on the County's long-term debt can be found in the notes to the financial statements.

ECONOMIC FACTORS

The County Village Program, administered through the Economic Development Department, began with 5 member villages: Dansville, Geneseo, Lima, Mt. Morris and Nunda. Design guidelines for all 5 villages were completed. Roll out of the Sign and Façade Program is scheduled for early January 2011.

The Livingston County Development Corporation assisted in securing and will administer NY Main Street Grants in Lima and Dansville.

The Livingston County Industrial Development Agency provided incentives that will result in a Hampton Inn motel in Geneseo. The \$5.4 million project will create 20 jobs and increase County sales and bed tax revenue. The Hampton Inn was opened May 10, 2011.

After more than three years without a grocery store, a Save-A-Lot store has been brought to the Village of Mt. Morris in 2010. The \$750,000 project also created 30 jobs. The IDA provided temporary sales tax exemptions to facilitate the project.

The unemployment rate at the end of 2010 for the County is 8.7 percent, a slight increase from the 2009 rate of 8.3 percent.

ADDITIONAL FINANCIAL IMPLICATIONS

County staff have been working with architects, engineers and construction managers on the new Jail Improvement Project. Serial bonds in the amount of \$22,000,000 were issued on July 15, 2009. The annex portion of the project was completed on time and a formal ribbon-cutting ceremony was held on November 4, 2010. The renovation of the previous jail has begun and is expected to be completed on time and within budget.

In December 2009, bids were received and a contract awarded for the restoration work associated with the eventual occupation of the North East section of the first floor of Building #1 on the Mt. Morris County Campus by Rushville Dental. The Livingston-Rushville Dental Clinic began providing services on October 13, 2010 and will serve all ages, those with and without insurance.

Beginning October 9, 2008 and continuing for 9 quarters through December 2010, each state received an enhanced FMAP under federal ARRA legislation increase of 6.2 percent. Under the plan developed by the New York State Budget Director, NYS Counties began sharing in the enhanced FMAP based on each county's proportionate share of Medicaid expense as of September 2008. On November 9, 2010, the County received a lump sum payment in the amount of \$486,089 that reconciled the Medicaid Cap Weekly Shares paid to the actual obligation for the 2009-2010 state fiscal year. Beginning April 1, 2009, the County's Medicaid Cap weekly payment was reduced by the estimated amount of enhanced FMAP benefit. The amount of this benefit for 2010 was \$1,320,085 and is reflected as a revenue source in the related financial statements. The County expects to receive \$600,000 for the FMAP enhancement in 2011.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the County Treasurer, 6 Court Street, Room 203, Geneseo, New York 14454.

COUNTY OF LIVINGSTON, NEW YORK

**STATEMENT OF NET ASSETS
DECEMBER 31, 2010**

| | Primary Government | | | Component Units | |
|---|----------------------------|-----------------------------|----------------------|-------------------|----------------------|
| | Governmental Activities | Business-Type Activities | Total | Governmental | Proprietary |
| ASSETS | | | | | |
| Cash and cash equivalents | \$ 31,612,847 | \$ 7,401,640 | \$ 39,014,487 | \$ 140,825 | \$ 2,105,217 |
| Limited use assets | 886,737 | - | 886,737 | - | 11,030 |
| Accounts receivable, net | 8,602,106 | 3,238,114 | 11,840,220 | - | 1,341,998 |
| Due from other funds | 1,367,873 | 41,266 | 1,409,139 | - | - |
| Due from other governments | 141,780 | 6,968,105 | 7,109,885 | - | - |
| State and federal aid receivable, net | 11,215,624 | - | 11,215,624 | - | - |
| Prepaid expenses and inventories | 1,319,634 | 165,480 | 1,485,114 | - | 84,830 |
| Capital assets, net | 105,084,098 | 26,247,041 | 131,331,139 | - | 27,440,280 |
| Other assets | - | 2,326,631 | 2,326,631 | - | 1,419,861 |
| Total assets | 160,230,699 | 46,388,277 | 206,618,976 | 140,825 | 32,403,216 |
| LIABILITIES | | | | | |
| Accounts payable and other current liabilities | 6,510,467 | 848,046 | 7,358,513 | - | 3,918,696 |
| Accrued wages and benefits | 1,600,613 | 7,041,597 | 8,642,210 | - | 129,653 |
| Bond anticipation notes | 2,522,600 | - | 2,522,600 | - | - |
| Revenue anticipation notes | - | 1,500,000 | 1,500,000 | - | - |
| Due to other funds | 117,840 | 1,291,299 | 1,409,139 | - | - |
| Due to other governments | 6,300,400 | - | 6,300,400 | - | - |
| Deferred revenue | 3,376,112 | 102,788 | 3,478,900 | - | - |
| Long-term liabilities - | | | | | |
| Due within one year | 1,969,403 | 913,000 | 2,882,403 | - | - |
| Due in more than one year | 48,009,887 | 35,343,669 | 83,353,556 | - | - |
| Total liabilities | 70,407,322 | 47,040,399 | 117,447,721 | - | 4,048,349 |
| NET ASSETS | | | | | |
| Invested in capital assets, net of related debt | 76,616,600 | (8,376,259) | 68,240,341 | - | 23,690,943 |
| Restricted - | | | | | |
| Debt service | 886,737 | - | 886,737 | - | - |
| Special districts | 953,424 | - | 953,424 | - | - |
| Other purposes | 2,476,433 | - | 2,476,433 | - | 11,030 |
| Unrestricted | 8,890,183 | 7,724,137 | 16,614,320 | 140,825 | 4,652,894 |
| Total net assets | \$ 89,823,377 | \$ (652,122) | \$ 89,171,255 | \$ 140,825 | \$ 28,354,867 |

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2010

| Functions/Programs | Expenses | Net (Expense) Revenue and Changes in Net Assets | | | | | | | |
|---|----------------|---|------------------------------------|----------------------------------|-------------------------|--------------------------|-----------------|-----------------|---------------|
| | | Program Revenue | | | Primary Government | | | Component Units | |
| | | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions | Governmental Activities | Business-Type Activities | Total | Governmental | Proprietary |
| PRIMARY GOVERNMENT: | | | | | | | | | |
| Governmental activities - | | | | | | | | | |
| General government support | \$ 15,978,100 | \$ 2,545,464 | \$ 1,847,598 | \$ - | \$ (11,585,038) | \$ - | \$ (11,585,038) | | |
| Education | 5,432,978 | - | 2,483,719 | - | (2,949,259) | - | (2,949,259) | | |
| Public safety | 14,104,944 | 836,040 | 1,616,763 | 310,103 | (11,342,038) | - | (11,342,038) | | |
| Public health | 12,681,522 | 5,819,720 | 6,996,538 | - | 134,736 | - | 134,736 | | |
| Transportation | 11,144,718 | 559,870 | - | 2,768,917 | (7,815,931) | - | (7,815,931) | | |
| Economic assistance and opportunity | 38,990,830 | 1,439,651 | 20,349,424 | - | (17,201,755) | - | (17,201,755) | | |
| Culture and recreation | 464,999 | - | 123,822 | - | (341,177) | - | (341,177) | | |
| Home and community services | 5,127,539 | 964,822 | 19,382 | - | (4,143,335) | - | (4,143,335) | | |
| Interest | 2,033,377 | - | - | - | (2,033,377) | - | (2,033,377) | | |
| Total governmental activities | 105,959,007 | 12,165,567 | 33,437,246 | 3,079,020 | (57,277,174) | - | (57,277,174) | | |
| Business-type activities - | | | | | | | | | |
| Center for Nursing and Rehabilitation | 29,743,507 | 24,347,897 | - | - | - | (5,395,610) | (5,395,610) | | |
| Workers' Compensation Fund | 3,624,275 | 2,922,435 | - | - | - | (701,840) | (701,840) | | |
| Total business-type activities | 33,367,782 | 27,270,332 | - | - | - | (6,097,450) | (6,097,450) | | |
| Total primary government | \$ 139,326,789 | \$ 39,435,899 | \$ 33,437,246 | \$ 3,079,020 | (57,277,174) | (6,097,450) | (63,374,624) | | |
| COMPONENT UNITS: | | | | | | | | | |
| Governmental - | | | | | | | | | |
| Soil and Water Conservation District | \$ 102,980 | \$ - | \$ 114,902 | \$ - | | | \$ 11,922 | \$ - | |
| Proprietary - | | | | | | | | | |
| Industrial Development Agency | 1,363,508 | 307,725 | 1,273,584 | - | | | - | 217,801 | |
| Water and Sewer Authority | 3,953,276 | 2,774,951 | 900 | 59,787 | | | - | (1,117,638) | |
| Total component units | \$ 5,419,764 | \$ 3,082,676 | \$ 1,389,386 | \$ 59,787 | | | 11,922 | (899,837) | |
| GENERAL REVENUES AND TRANSFERS: | | | | | | | | | |
| Real property taxes and real property tax items | | | | | 23,512,696 | - | 23,512,696 | - | - |
| Nonproperty tax items | | | | | 26,615,244 | - | 26,615,244 | - | - |
| Sale of property and compensation for loss | | | | | 100,680 | 454,609 | 555,289 | - | - |
| Interest earnings | | | | | 3,868,948 | 26,960 | 3,895,908 | 415 | 88,414 |
| Intergovernmental transfer | | | | | - | 3,546,316 | 3,546,316 | - | - |
| County subsidy | | | | | - | 1,707,027 | 1,707,027 | - | - |
| Miscellaneous | | | | | 2,698,792 | 16,550 | 2,715,342 | 1,295 | 13,322 |
| Total general revenues and transfers | | | | | 56,796,360 | 5,751,462 | 62,547,822 | 1,710 | 101,736 |
| Change in net assets | | | | | (480,814) | (345,988) | (826,802) | 13,632 | (798,101) |
| Net assets - beginning of year | | | | | 90,304,191 | (306,134) | 89,998,057 | 127,193 | 29,152,968 |
| Net assets - end of year | | | | | \$ 89,823,377 | \$ (652,122) | \$ 89,171,255 | \$ 140,825 | \$ 28,354,867 |

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

**BALANCE SHEET - GOVERNMENTAL FUNDS
DECEMBER 31, 2010**

| | <u>General Fund</u> | <u>Capital Projects Fund</u> | <u>County Road Fund</u> | <u>Nonmajor Governmental Funds</u> | <u>Total</u> |
|--|----------------------|--------------------------------------|---------------------------------|--|----------------------|
| ASSETS | | | | | |
| Cash and cash equivalents | \$ 24,951,079 | \$ 3,843,629 | \$ 1,415,469 | \$ 1,402,670 | \$ 31,612,847 |
| Limited use assets | - | - | - | 886,737 | 886,737 |
| Accounts receivable | 7,666,688 | - | 6,122 | 929,296 | 8,602,106 |
| State and federal aid receivable | 9,123,090 | - | 2,092,534 | - | 11,215,624 |
| Due from other governments | 28,706 | 60,471 | - | 52,603 | 141,780 |
| Prepaid expenses | 756,208 | - | 42,844 | 520,582 | 1,319,634 |
| Due from other funds | <u>1,367,873</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>1,367,873</u> |
| Total assets | \$ <u>43,893,644</u> | \$ <u>3,904,100</u> | \$ <u>3,556,969</u> | \$ <u>3,791,888</u> | \$ <u>55,146,601</u> |
| LIABILITIES AND FUND BALANCES | | | | | |
| LIABILITIES: | | | | | |
| Accounts payable and other current liabilities | \$ 2,067,385 | \$ 1,487,488 | \$ 678,759 | \$ 156,471 | \$ 4,390,103 |
| Accrued wages and benefits | 1,504,741 | - | 75,320 | 20,552 | 1,600,613 |
| Bond anticipation notes | - | 2,522,600 | - | - | 2,522,600 |
| Due to other funds | - | 33,891 | 42,844 | 41,105 | 117,840 |
| Due to other governments | 6,300,400 | - | - | - | 6,300,400 |
| Deferred revenue | <u>3,366,720</u> | <u>-</u> | <u>-</u> | <u>900,130</u> | <u>4,266,850</u> |
| Total liabilities | <u>13,239,246</u> | <u>4,043,979</u> | <u>796,923</u> | <u>1,118,258</u> | <u>19,198,406</u> |
| FUND BALANCES: | | | | | |
| Reserved - | | | | | |
| Unemployment insurance | 361,717 | - | - | - | 361,717 |
| Other insurance | 391,444 | - | - | - | 391,444 |
| Encumbrances | 282,907 | - | 334,138 | 71,749 | 688,794 |
| Equipment reserve | 86,701 | - | - | - | 86,701 |
| Reserve for debt repayment | - | - | - | 886,737 | 886,737 |
| Economic development and infrastructure | 160,507 | - | - | - | 160,507 |
| General | 107,706 | - | - | - | 107,706 |
| Unreserved - | | | | | |
| Appropriated - ensuing fiscal year | 2,925,000 | - | 350,000 | - | 3,275,000 |
| Unappropriated | <u>26,338,416</u> | <u>(139,879)</u> | <u>2,075,908</u> | <u>1,715,144</u> | <u>29,989,589</u> |
| Total fund balances | <u>30,654,398</u> | <u>(139,879)</u> | <u>2,760,046</u> | <u>2,673,630</u> | <u>35,948,195</u> |
| Total liabilities and fund balances | \$ <u>43,893,644</u> | \$ <u>3,904,100</u> | \$ <u>3,556,969</u> | \$ <u>3,791,888</u> | \$ <u>55,146,601</u> |

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2010

Total fund balances - governmental funds \$ 35,948,195

Amounts reported for governmental activities in the statement of net assets
are different because:

Capital assets used in governmental activities are not
financial resources and therefore are not reported in the funds. 105,084,098

Tobacco settlement revenues will be collected after year-end
but are not available soon enough to pay for the current
period's expenditures and therefore are deferred in the funds. 890,738

Long-term liabilities are not due in the current period and therefore
are not reported in the funds. They are as follows:

| | |
|-----------------------------------|--------------|
| Serial bonds - County | (28,467,498) |
| Serial bonds - LTASC | (13,481,860) |
| Other postemployment benefits | (7,004,430) |
| Gateway Project - Town of Geneseo | (100,000) |

Interest is accrued on outstanding bonds in the statement
of net assets but not in the funds. (2,120,364)

Compensated absences are not reported in the funds
but are expensed as the liability is incurred in the statement of net assets. (925,502)

Total net assets of governmental activities \$ 89,823,377

COUNTY OF LIVINGSTON, NEW YORK

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2010

| | <u>General Fund</u> | <u>Capital Projects Fund</u> | <u>County Road Fund</u> | <u>Nonmajor Governmental Funds</u> | <u>Total</u> |
|--|----------------------|--------------------------------------|---------------------------------|--|----------------------|
| REVENUES: | | | | | |
| Real property taxes and tax items | \$ 16,056,578 | \$ - | \$ 7,021,411 | \$ 434,707 | \$ 23,512,696 |
| Nonproperty tax items | 26,615,244 | - | - | - | 26,615,244 |
| Departmental income | 10,582,690 | - | - | - | 10,582,690 |
| Intergovernmental charges | 587,708 | - | 559,870 | - | 1,147,578 |
| Use of money and property | 3,865,029 | - | 914 | 3,005 | 3,868,948 |
| Licenses and permits | 13,115 | - | - | - | 13,115 |
| Fines and forfeitures | 422,184 | - | - | - | 422,184 |
| Sale of property and compensation for loss | 75,223 | - | 8,099 | 17,358 | 100,680 |
| Miscellaneous | 790,574 | 220,000 | 434,288 | 1,258,082 | 2,702,944 |
| Interfund revenues | 1,508,446 | - | - | - | 1,508,446 |
| State and county | 13,940,461 | 1,203,847 | 1,584,920 | - | 16,729,228 |
| Federal aid | 16,445,763 | - | 2,568,304 | 772,971 | 19,787,038 |
| Total revenues | 90,903,015 | 1,423,847 | 12,177,806 | 2,486,123 | 106,990,791 |
| EXPENDITURES: | | | | | |
| Current - | | | | | |
| General governmental support | 12,762,900 | 99,242 | - | 55,235 | 12,917,377 |
| Education | 5,432,978 | - | - | - | 5,432,978 |
| Public safety | 13,624,508 | 15,174,714 | - | - | 28,799,222 |
| Public health | 12,697,218 | - | - | - | 12,697,218 |
| Transportation | 35,024 | 868,935 | 10,601,222 | 1,562,535 | 13,067,716 |
| Economic assistance and opportunity | 38,298,177 | 395,294 | - | 679,263 | 39,372,734 |
| Culture and recreation | 452,323 | - | - | - | 452,323 |
| Home and community services | 2,191,901 | 12,966 | - | 86,420 | 2,291,287 |
| Debt service - | | | | | |
| Principal | 1,383,300 | - | - | 380,638 | 1,763,938 |
| Interest and other charges | 913,194 | - | - | 766,000 | 1,679,194 |
| Total expenditures | 87,791,523 | 16,551,151 | 10,601,222 | 3,530,091 | 118,473,987 |
| EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES | 3,111,492 | (15,127,304) | 1,576,584 | (1,043,968) | (11,483,196) |
| OTHER FINANCING SOURCES (USES): | | | | | |
| BANs redeemed from appropriations | - | 68,300 | - | - | 68,300 |
| Proceeds from issuance of serial bonds | - | 13,756 | - | - | 13,756 |
| Operating transfers - in | 50,000 | 2,250,000 | - | 1,302,600 | 3,602,600 |
| Operating transfers - out | (2,300,000) | - | (1,302,600) | - | (3,602,600) |
| Total other financing sources (uses) | (2,250,000) | 2,332,056 | (1,302,600) | 1,302,600 | 82,056 |
| CHANGE IN FUND BALANCE | 861,492 | (12,795,248) | 273,984 | 258,632 | (11,401,140) |
| FUND BALANCE - beginning of year | 29,792,906 | 12,655,369 | 2,486,062 | 2,414,998 | 47,349,335 |
| FUND BALANCE - end of year | \$ 30,654,398 | \$ (139,879) | \$ 2,760,046 | \$ 2,673,630 | \$ 35,948,195 |

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2010

Net change in fund balances - governmental funds \$ (11,401,140)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the statement of activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period.

| | | |
|-----------------|--------------------|------------|
| Capital outlays | 17,877,119 | |
| Depreciation | <u>(4,826,874)</u> | 13,050,245 |

Tobacco settlement revenues will not be collected for several months after the County's fiscal year-end; therefore, they are not considered "available" revenues and are deferred in the governmental funds. This represents the current year change. (4,152)

Principal payments on debt service are reported as an expenditure in the governmental funds, and therefore reduces fund balance because current financial resources have been used. These payments are not an expense in the statement of activities. 1,763,938

BANs redeemed from appropriations provide current financial resources to governmental funds, but are not revenue in the statement of activities. (68,300)

The County has a commitment to the Town of Geneseo for the construction of a roadway and water and sewer infrastructure. This amount represents the County's payment on that commitment which is recorded as an expenditure in the governmental funds and a repayment of long-term liabilities in the statement of net assets. 100,000

Accrued interest on bonds is an expenditure in the statement of activities of the government-wide statement, but is not reported an expenditure in the governmental funds. This amount represents the current year change. (354,183)

Compensated absences are reported in the statement of activities, but do not require the use of current financial resources and, therefore, these are not reported as expenditures in governmental funds. This represents the current year change. 20,790

Other postemployment benefits are included in the statement of activities but are not considered an expenditure in the governmental funds. This represents the current year change. (3,574,256)

Bond and bond anticipation note proceeds are not included in the statement of activities, but are recognized as an other financing source in the governmental funds. (13,756)

Change in net assets of governmental activities \$ (480,814)

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

**STATEMENT OF NET ASSETS - PROPRIETARY FUNDS
DECEMBER 31, 2010**

| | <u>Business Type Activities - Enterprise Funds</u> | | |
|---|--|---|---------------------|
| | Workers' Compensation Fund | Livingston County Center for Nursing and Rehabilitation | <u>Total</u> |
| ASSETS | | | |
| Cash and cash equivalents | \$ 3,728,840 | \$ 3,672,800 | \$ 7,401,640 |
| Accounts receivable, net | - | 3,238,114 | 3,238,114 |
| Due from other funds | 41,266 | - | 41,266 |
| Due from other governments | 3,421,789 | - | 3,421,789 |
| State and federal aid receivable | - | 3,546,316 | 3,546,316 |
| Prepaid expense | - | 165,480 | 165,480 |
| Capital assets, net | - | 26,247,041 | 26,247,041 |
| Other assets | - | 2,326,631 | 2,326,631 |
| | <u>7,191,895</u> | <u>39,196,382</u> | <u>46,388,277</u> |
| Total assets | | | |
| LIABILITIES | | | |
| Accounts payable and other liabilities | - | 848,046 | 848,046 |
| Accrued liabilities | 6,073,463 | 968,134 | 7,041,597 |
| Due to other funds | - | 1,291,299 | 1,291,299 |
| Deferred revenue | - | 102,788 | 102,788 |
| Revenue anticipation notes | - | 1,500,000 | 1,500,000 |
| Non-current liabilities - | | | |
| Due in one year | - | 913,000 | 913,000 |
| Due in more than one year | - | 35,343,669 | 35,343,669 |
| | <u>6,073,463</u> | <u>40,966,936</u> | <u>47,040,399</u> |
| Total liabilities | | | |
| NET ASSETS | | | |
| Invested in capital assets, net of related debt | - | (8,376,259) | (8,376,259) |
| Unrestricted | 1,118,432 | 6,605,705 | 7,724,137 |
| | <u>1,118,432</u> | <u>(1,770,554)</u> | <u>(652,122)</u> |
| Total net assets | <u>\$ 1,118,432</u> | <u>\$ (1,770,554)</u> | <u>\$ (652,122)</u> |

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS - PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2010**

| | <u>Business Type Activities - Enterprise Funds</u> | | |
|--|--|---|---------------------|
| | Workers' Compensation Fund | Livingston County Center for Nursing and Rehabilitation | Total |
| REVENUES: | | | |
| Charges for services | \$ 2,922,435 | \$ 24,347,897 | \$ 27,270,332 |
| Total operating revenues | <u>2,922,435</u> | <u>24,347,897</u> | <u>27,270,332</u> |
| OPERATING EXPENSES: | | | |
| Judgments, claims, and insurance premiums | 2,917,254 | - | 2,917,254 |
| Nursing services | - | 13,537,830 | 13,537,830 |
| General services | - | 5,097,985 | 5,097,985 |
| Other professional services | 707,021 | 2,955,348 | 3,662,369 |
| Administrative | - | 1,305,782 | 1,305,782 |
| Depreciation and amortization | - | 2,763,121 | 2,763,121 |
| Bad debt expense | - | 260,555 | 260,555 |
| County cost allocation | - | 736,113 | 736,113 |
| Day care | - | 248,809 | 248,809 |
| New York State assessment | - | 1,289,197 | 1,289,197 |
| Total operating expenses | <u>3,624,275</u> | <u>28,194,740</u> | <u>31,819,015</u> |
| Operating loss | <u>(701,840)</u> | <u>(3,846,843)</u> | <u>(4,548,683)</u> |
| NON-OPERATING REVENUES (EXPENSES): | | | |
| Interest income | 13,954 | 13,006 | 26,960 |
| Interest expense | - | (1,548,767) | (1,548,767) |
| Sale of property and compensation for loss | 454,609 | - | 454,609 |
| Other income | - | 16,550 | 16,550 |
| Intergovernmental transfers | - | 3,546,316 | 3,546,316 |
| County subsidy | - | 1,707,027 | 1,707,027 |
| Total non-operating revenues (expenses) | <u>468,563</u> | <u>3,734,132</u> | <u>4,202,695</u> |
| CHANGE IN NET ASSETS | (233,277) | (112,711) | (345,988) |
| NET ASSETS - beginning of year | <u>1,351,709</u> | <u>(1,657,843)</u> | <u>(306,134)</u> |
| NET ASSETS - end of year | <u>\$ 1,118,432</u> | <u>\$ (1,770,554)</u> | <u>\$ (652,122)</u> |

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

**STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2010**

| | Business Type Activity - Enterprise Fund | | |
|---|--|---|---------------------|
| | Workers' Compensation Fund | Livingston County Center for Nursing and Rehabilitation | Total |
| CASH FLOW FROM OPERATING ACTIVITIES: | | | |
| Cash received from providing services | \$ 2,565,314 | \$ 24,173,102 | \$ 26,738,416 |
| Cash payments to insurance providers | (3,417,118) | - | (3,417,118) |
| Cash payments for salaries and benefits | - | (17,379,116) | (17,379,116) |
| Cash payments for contractual services | - | (6,357,022) | (6,357,022) |
| Net cash flow from operating activities | <u>(851,804)</u> | <u>436,964</u> | <u>(414,840)</u> |
| CASH FLOW FROM NON-CAPITAL FINANCING ACTIVITIES: | | | |
| Other non-operating revenues | - | 1,710,571 | 1,710,571 |
| Advances from County general fund | - | 270,184 | 270,184 |
| Net cash flow from non-capital financing activities | <u>-</u> | <u>1,980,755</u> | <u>1,980,755</u> |
| CASH FLOW FROM CAPITAL AND RELATED FINANCING ACTIVITIES: | | | |
| Purchases of capital assets | - | (66,324) | (66,324) |
| Repayment of debt | - | (4,370,300) | (4,370,300) |
| Proceeds from issuance of debt | - | 1,500,000 | 1,500,000 |
| Interest | - | (1,556,632) | (1,556,632) |
| Net cash flow from capital and related financing activities | <u>-</u> | <u>(4,493,256)</u> | <u>(4,493,256)</u> |
| CASH FLOW FROM INVESTING ACTIVITIES: | | | |
| Other income | 454,609 | - | 454,609 |
| Investment income | 13,954 | 13,006 | 26,960 |
| Net cash flow from investing activities | <u>468,563</u> | <u>13,006</u> | <u>481,569</u> |
| CHANGE IN CASH AND CASH EQUIVALENTS | (383,241) | (2,062,531) | (2,445,772) |
| CASH AND CASH EQUIVALENTS - beginning of year | <u>4,112,081</u> | <u>5,735,331</u> | <u>9,847,412</u> |
| CASH AND CASH EQUIVALENTS - end of year | <u>\$ 3,728,840</u> | <u>\$ 3,672,800</u> | <u>\$ 7,401,640</u> |
| RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES: | | | |
| Operating loss | \$ (701,840) | \$ (3,846,843) | \$ (4,548,683) |
| Adjustments to reconcile operating loss to net cash flows from operating activities: | | | |
| Depreciation and amortization | - | 2,763,121 | 2,763,121 |
| Bad debt expense | - | 260,555 | 260,555 |
| Changes in: | | | |
| Due from other funds | (41,266) | 1,136,107 | 1,094,841 |
| Accounts receivable | (315,855) | - | (315,855) |
| Prepaid expense and other assets | - | 48,267 | 48,267 |
| Accounts payable and other liabilities | 565,511 | 106,202 | 671,713 |
| Accrued liabilities | (358,354) | 116,839 | (241,515) |
| Accrued other postemployment benefits | - | 916,069 | 916,069 |
| Deferred revenue | - | 84,106 | 84,106 |
| Due from third party payor | - | (1,147,459) | (1,147,459) |
| Net cash flow from operating activities | <u>\$ (851,804)</u> | <u>\$ 436,964</u> | <u>\$ (414,840)</u> |

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

**STATEMENT OF FIDUCIARY NET ASSETS
DECEMBER 31, 2010**

| | <u>Expendable Trust</u> | <u>Agency Funds</u> |
|------------------------------------|-----------------------------|-------------------------|
| ASSETS | | |
| CASH AND CASH EQUIVALENTS | \$ 369,152 | \$ 1,260,274 |
| Total assets | <u>369,152</u> | <u>1,260,274</u> |
| LIABILITIES | | |
| OTHER LIABILITIES | <u>-</u> | <u>1,260,274</u> |
| Total liabilities | <u>-</u> | <u>1,260,274</u> |
| NET ASSETS | | |
| HELD IN TRUST FOR PRIVATE PURPOSES | <u>\$ 369,152</u> | <u>\$ -</u> |

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

**STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS
FOR THE YEAR ENDED DECEMBER 31, 2010**

| | Expendable <u>Trust</u> |
|--------------------------------|----------------------------|
| ADDITIONS: | |
| Contributions | \$ 43,677 |
| Interest earnings | <u>541</u> |
| Total additions | <u>44,218</u> |
| DEDUCTIONS: | |
| Culture and recreation | <u>76,717</u> |
| Total deductions | <u>76,717</u> |
| CHANGE IN NET ASSETS | (32,499) |
| NET ASSETS - beginning of year | <u>401,651</u> |
| NET ASSETS - end of year | <u><u>\$ 369,152</u></u> |

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

COMBINING STATEMENT OF NET ASSETS - PROPRIETARY COMPONENT UNITS DECEMBER 31, 2010

| | Livingston County Industrial Development <u>Agency</u> | Livingston County Water and Sewer <u>Authority</u> | <u>Total</u> |
|---|---|---|----------------------|
| ASSETS | | | |
| Cash and cash equivalents | \$ 348,792 | \$ 1,756,425 | \$ 2,105,217 |
| Limited use assets | - | 11,030 | 11,030 |
| Accounts receivable, net | - | 1,341,998 | 1,341,998 |
| Inventories | - | 9,367 | 9,367 |
| Prepaid expenses | - | 84,830 | 84,830 |
| Land held for resale | 1,410,494 | - | 1,410,494 |
| Capital assets, net | <u>29,244</u> | <u>27,411,036</u> | <u>27,440,280</u> |
| Total assets | <u>1,788,530</u> | <u>30,614,686</u> | <u>32,403,216</u> |
| LIABILITIES | | | |
| Accounts payable and other current liabilities | - | 3,918,696 | 3,918,696 |
| Accrued liabilities | <u>-</u> | <u>129,653</u> | <u>129,653</u> |
| Total liabilities | <u>-</u> | <u>4,048,349</u> | <u>4,048,349</u> |
| NET ASSETS | | | |
| Invested in capital assets, net of related debt | 29,244 | 23,661,699 | 23,690,943 |
| Restricted for capital development | - | 11,030 | 11,030 |
| Unrestricted | <u>1,759,286</u> | <u>2,893,608</u> | <u>4,652,894</u> |
| Total net assets | <u>\$ 1,788,530</u> | <u>\$ 26,566,337</u> | <u>\$ 28,354,867</u> |

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

**COMBINING STATEMENT OF ACTIVITIES - PROPRIETARY COMPONENT UNITS
FOR THE YEAR ENDED DECEMBER 31, 2010**

| | Livingston County Industrial Development Agency | Livingston County Water and Sewer Authority | Total |
|---|--|--|----------------------|
| OPERATING REVENUE: | | | |
| Charges for services, net | \$ 307,725 | \$ 2,774,951 | \$ 3,082,676 |
| Grants | 1,273,584 | - | 1,273,584 |
| Other revenue | 1,313 | - | 1,313 |
| | <u>1,582,622</u> | <u>2,774,951</u> | <u>4,357,573</u> |
| OPERATING EXPENSES: | | | |
| Depreciation | 3,729 | 1,794,965 | 1,798,694 |
| Operation and maintenance | - | 1,639,392 | 1,639,392 |
| Administration | 140,087 | 447,574 | 587,661 |
| Other professional services | 14,692 | - | 14,692 |
| Regrants | 1,205,000 | - | 1,205,000 |
| | <u>1,363,508</u> | <u>3,881,931</u> | <u>5,245,439</u> |
| OPERATING INCOME (LOSS) | <u>219,114</u> | <u>(1,106,980)</u> | <u>(887,866)</u> |
| NON-OPERATING REVENUE AND EXPENSES: | | | |
| Rental of real property | 12,009 | - | 12,009 |
| Interest income | 506 | 87,908 | 88,414 |
| Interest expense | - | (71,345) | (71,345) |
| Grant revenue | - | 900 | 900 |
| | <u>12,515</u> | <u>17,463</u> | <u>29,978</u> |
| GAIN (LOSS) BEFORE CAPITAL CONTRIBUTIONS | <u>231,629</u> | <u>(1,089,517)</u> | <u>(857,888)</u> |
| CONTRIBUTED CAPITAL: | | | |
| Capital assets | - | 59,787 | 59,787 |
| | <u>-</u> | <u>59,787</u> | <u>59,787</u> |
| CHANGE IN NET ASSETS | 231,629 | (1,029,730) | (798,101) |
| NET ASSETS - beginning of year | <u>1,556,901</u> | <u>27,596,067</u> | <u>29,152,968</u> |
| NET ASSETS - end of year | <u>\$ 1,788,530</u> | <u>\$ 26,566,337</u> | <u>\$ 28,354,867</u> |

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2010

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Financial Reporting Entity

The County of Livingston, New York (the County) is governed by the County law, general laws of the State of New York and various local laws and ordinances. The Board of Supervisors, which is the legislative body responsible for the overall operation of the County, consists of the seventeen supervisors representing the towns in the County with each member's vote weighted on the basis of population in the town represented. The Chairman of the Board of Supervisors serves as chief executive officer and the County Treasurer serves as chief fiscal officer of the County.

The County provides the following basic services: highway construction and maintenance, economic assistance and opportunity, educational assistance, public safety and law enforcement, public health, and home and community services.

The County financial reporting entity includes organizations, functions, and activities over which County elected officials exercise oversight responsibility. Oversight responsibility is determined on the basis of financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters. The financial reporting entity consists of (a) the primary government, (b) organizations for which the primary government is financially accountable and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. For these reasons, the Livingston County Center for Nursing and Rehabilitation (CNR) has been included in these statements as an enterprise fund. In addition, the Livingston Tobacco Asset Securitization Corporation (LTASC) has been included in these statements as a blended component unit.

Private sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the proprietary fund financial statements to the extent that they do not conflict with or contradict guidance of the GASB. Governments also have the option of following subsequent private sector guidance for their business type activities and enterprise funds. The County has elected not to follow subsequent private sector guidance.

The accompanying basic financial statements are intended to report upon the financial position and results of operations of the individual major or nonmajor funds in accordance with generally accepted accounting principles.

As required by generally accepted accounting principles, the basic financial statements of the reporting entity include the County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operation or financial relationship with the County.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Component Units - Discretely Presented

The financial statements of the component units as mentioned below have been included in the financial reporting entity as discretely presented component units, which is the presentation of component unit financial data in a column separate from the financial data of the primary government.

- **Government Fund Type**

The Livingston County Soil and Water Conservation District (SWCD) was established in September 1940, in accordance with the Soil and Water Conservation Districts Law, to provide for the conservation of the County's soil and water resources. Members of the SWCD's board of directors are appointed by the Board of Supervisors, and administrative costs of the SWCD are funded primarily through County appropriations. The SWCD derives other revenues and performs other activities outside the County's general oversight responsibilities.

- **Proprietary Fund Type**

The Livingston County Industrial Development Agency (IDA) is a public benefit corporation created by state legislation to promote the economic welfare, opportunities, and prosperity of the County's inhabitants. Members of the IDA are appointed by the Board of Supervisors; however, the directors of the IDA have sole control over the management and operation of the IDA. Separate audited financial statements for the IDA may be obtained by contacting the IDA directly.

The Livingston County Water and Sewer Authority (the Authority) is a public benefit corporation organized under the Public Authorities Law of the State of New York. The Authority was created to finance, construct, operate, and maintain water and sewage facilities for the benefit of the residents of the County. Members of the Authority are appointed by the Board of Supervisors; however, the Board of Supervisors exercises no oversight responsibility for management of the Authority or accountability for fiscal matters. The County is not liable for any Authority indebtedness. Separate audited financial statements for the Authority may be obtained by contacting the Authority.

Component Unit - Blended

Livingston Tobacco Asset Securitization Corporation (LTASC) is a special purpose, bankruptcy-remote local development corporation organized under the Not-For-Profit Corporation Law of the State of New York. LTASC was established on October 10, 2000. LTASC is considered a governmental fund-type component unit (blended presentation) of the County in accordance with generally accepted accounting principles and is reported on a debt service fund. Separate audited financial statements for LTASC may be obtained by contacting LTASC directly.

Excluded From Reporting Entity

The following component unit is not material to the financial statements of the County and is excluded from the financial statements:

- **Livingston County Capital Resource Corporation**

The Livingston County Capital Resource Corporation (LCCRC) in 2010 was formed to fill the gap in civic facilities financing caused by state-based restrictions on IDA transactions. LCCRC acts as a local development corporation for the County by conducting activities that relieve and reduce unemployment; promote and provide for additional and maximum employment; better and maintain job opportunities; instruct or train individuals; and carry on scientific research. It is expected that this entity will be reported as a component unit of the IDA and as such be reported on the County's financial statements based on that relationship.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Excluded From Reporting Entity (Continued)

The following activities are undertaken jointly with other counties and are excluded from the financial statements:

- **GLOW Region Solid Waste Management Committee**

The County participates with the Counties of Genesee, Orleans, and Wyoming in the joint maintenance of the GLOW Region Solid Waste Management Committee (GLOW). The cost of operating and maintaining GLOW is assessed upon the lands lying within GLOW, and is levied and collected on the respective tax rolls for the four counties. The Livingston County Treasurer acts as the fiscal officer for GLOW.

Summary financial information from GLOW's unaudited financial statements as of and for the year ended December 31, 2010, is as follows:

| | | |
|--------------------|----|---------|
| Total assets | \$ | 227,930 |
| Total liabilities | \$ | 14,513 |
| Net assets | \$ | 213,417 |
| Total revenues | \$ | 198,249 |
| Total expenditures | \$ | 100,953 |

- **Livingston County Development Corporation**

The Livingston County Development Corporation (the Corporation) was incorporated on March 11, 1987 as a Type C educational corporation pursuant to section 201 of the Not-For-Profit Corporation Law of the State of New York.

The Corporation became the successor to a subrecipient agreement previously by and between the County and the IDA, dated October 31, 2000. Pursuant to the agreement, the County has received federal grant assistance from the United States Department of Housing and Urban Development through the Community Development Block Grant Program for the purpose of establishing and implementing a microenterprise assistance program. The County has contracted with the Corporation for the establishment and administration of a commercial loan fund to oversee and review the actions of another subrecipient of the County, who is responsible for implementing entrepreneurial classroom instruction and providing technical assistance to the loan recipients. The primary objectives of the commercial loan fund are to assist in the establishment and expansion of microenterprise business activity, create employment opportunities and preserve and expand the County's tax base.

Summary financial information from the Corporation's audited financial statements as of and for the year ended December 31, 2010 are as follows:

| | | |
|--------------------|----|-----------|
| Total assets | \$ | 1,487,092 |
| Total liabilities | \$ | 205,070 |
| Net assets | \$ | 1,282,022 |
| Total revenues | \$ | 385,188 |
| Total expenditures | \$ | 222,433 |

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Presentation

- **Government-wide Financial Statements**

The County's basic financial statements include both government-wide (reporting the County as a whole) and fund financial statements (reporting the County's major and non-major funds). All of the County's services are classified as governmental activities.

In the government-wide Statement of Net Assets, the governmental activities are presented on a consolidated basis and are reported on a full accrual, economic resources basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net assets are reported in three parts - invested in capital assets, net of related debt; restricted net assets; and unrestricted net assets.

The government-wide Statement of Activities reports both the gross and net cost of each of the County's functions, i.e., public safety, transportation, and economic assistance and opportunity. The functions are also supported by general government revenues (real property taxes and sales tax). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues and grants and contributions. Program revenues must be directly associated with the function. Grants include operating-specific and discretionary (either operating or capital) grants.

The net costs by function are normally covered by general revenue (real property taxes and sales taxes).

In addition, as a general rule, interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

- **Fund Financial Statements**

The emphasis in fund financial statements is on the major fund in either the government or business-type activities categories. Non-major funds by category are summarized into a single column. Generally accepted accounting principles sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds.

- **Governmental Funds** - Governmental funds are those major and non-major funds through which most governmental functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The measurement focus of the governmental funds is upon determination of financial position and changes in financial position using the modified accrual basis of accounting. The following are the County's governmental fund types.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Presentation (Continued)

• Fund Financial Statements (Continued)

a) Major Governmental Funds

- General Fund - is the principal fund of the County and includes all operations not required to be recorded in other funds.
- Capital Projects Fund - used to account for financial resources to be used for the acquisition, construction or renovation of capital facilities; or the acquisition of equipment.
- County Road Fund - used to account for financial resources to be used for the repair and maintenance and construction of the County roads.

b) Nonmajor Governmental Funds

Other funds which do not meet the major fund criteria are aggregated and reported as non-major governmental funds. The following are reported as nonmajor governmental funds:

- Special Revenue Funds - used to account for taxes, user fees, or other revenues, which are raised or received to provide special services to areas that may or may not encompass the whole County. The following are nonmajor special revenue funds utilized by the County:
 - Road Machinery Fund
 - Water Fund
 - Sewer Fund
 - Special Grant Fund
- Debt Service Fund - used to account for current payments of principal and interest on general obligation long-term debt and for financial resources accumulated in a reserve for payment of future principal and interest on long-term indebtedness not being financed by proprietary funds.

c) Proprietary Fund Types

These funds are accounted for using the flow of economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when liabilities are incurred. Proprietary funds of the County include the following fund type:

- Enterprise Funds - used to account for those operations that are financed and operated in a manner similar to private business. The County's major enterprise funds include the Workers' Compensation Fund and CNR.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Presentation (Continued)

- **Fund Financial Statements (Continued)**
 - a) Fiduciary Funds

The County's fiduciary funds are presented in the fiduciary fund financial statements by type (restricted purposes, and agency). Since by definition these assets are being held for the benefit of a third-party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide financial statements. These funds are used to account for assets held by the local government in a trustee or custodial capacity. The following is reported as the County's fiduciary fund:

- Trust and Agency Fund - are used to account for monies received and held in the capacity of trustee, custodian or agent.

Basis of Accounting/Measurement Focus

- **Accrual**

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when liabilities are incurred, regardless of when the related cash transaction takes place. Non-exchange transactions, in which the County gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year in which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

- **Modified Accrual**

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when they are deemed measurable and available. The County considers all revenues reported in the governmental funds to be available if the revenues are collected within one year after the end of the fiscal year, except for real property taxes receivable, which use a 60-day available period.

Material revenues that are accrued include real property taxes, state and federal aid, distributed sales taxes, certain user charges, and some departmental fees. If expenditures are the prime factor for determining eligibility, revenues from federal and state grants are accrued when the expenditure is made.

Expenditures are recorded when incurred except that:

- a) Expenditures for prepaid expenses and inventory-type items are recognized at the time of the disbursement.
- b) Principal and interest on indebtedness are not recognized as an expenditure until due and paid.
- c) Compensated absences, such as vacation and compensatory time which vests or accumulates, are charged as an expenditure when paid.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Accounting/Measurement Focus (Continued)

Property Taxes

County property taxes are levied annually no later than December 31st and become a lien on January 1. Accordingly, property tax is recognized as revenue in the year for which the levy is made, and to the extent that such taxes are received within the reporting period or sixty days thereafter. Delinquent property taxes not collected at year-end (excluding collections in the 60-day subsequent period) are included in deferred revenue. The County assumes enforcement responsibility for all taxes levied in the towns. All unpaid school district and village taxes are turned over to the County and are relieved as County taxes in the subsequent year.

Cash and Cash Equivalents

The County's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Limited Use Assets

The County's limited use assets, which are funds held in the TASC, are stated at cost, which approximates fair value.

Accounts Receivable

- **Governmental Funds**

Accounts receivable are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

- **Enterprise Funds**

Accounts receivable are stated net of an allowance for doubtful accounts. CNR estimates the allowance based on its analysis of specific balances, taking into consideration the age of past due accounts, the status of the billing process with third-party payers, the value of remaining assets held by residents, and anticipated collections resulting from legal action. No allowance is required for the Workers' Compensation Fund.

Due To/From Other Funds

The amounts reported on the governmental funds Balance Sheet for due to and due from other funds represents amounts due between different fund types (General, County road and Non-major funds). Eliminations have been made for amounts due to and due from within the same fund type. A detailed description of the individual fund balances at year end is provided subsequently in these notes.

Prepaid Expenses

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements, as applicable.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Revenue Recognition - CNR

Net resident service revenue is reported at estimated net realizable amounts from residents, third-party payers, and others for services rendered and includes estimated retroactive revenue adjustments due to changes in case mix indexes and future audits, reviews, and investigations. Retroactive adjustments are considered in the recognition of revenue on an estimated basis in the period the related services are rendered, and such amounts are adjusted in future periods as adjustments become known or as years are no longer subject to such audits, reviews and investigations. It is not possible to determine the extent of additional liability (or receivable) resulting from governmental audits conducted in subsequent years.

Laws and regulations governing reimbursement are extremely complex and subject to interpretation. As a result, there is at least a reasonable possibility that recorded estimates will change by a material amount in the near term.

Capital Assets

• Governmental Funds

Capital assets purchased or acquired with an original cost of \$15,000 or more are stated at cost. Contributed capital assets are recorded at fair value at the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

Depreciation on all assets is provided on the straight-line basis over the following useful lives:

| | |
|---|---------------|
| Buildings and improvements | 10 - 40 years |
| Machinery and equipment | 3 - 30 years |
| Infrastructure (roads, sidewalks, curbing, light systems, water distribution systems and bridges) | 5 - 50 years |

• Proprietary Fund

Property, plant and equipment acquired by the proprietary fund is stated at cost. Contributed capital assets are recorded at fair value at the date received. Depreciation has generally been provided using the straight-line method over the following estimated useful lives:

| | |
|--|---------------|
| Machinery and equipment | 5 - 25 years |
| Buildings and improvements | 10 - 40 years |
| Infrastructure (including water and sewer systems) | 20 - 50 years |

Interest is capitalized on proprietary fund assets being constructed with tax-exempt debt, where such amounts are material. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds over the same period.

When capital assets are retired, or otherwise disposed of, the cost and related accumulated depreciation is removed from the accounts, and any resulting gain or loss is reflected as a component of non-operating income for the period. Amortization of capital leases is computed using the straight-line method over the lease term or the estimated useful lives of the assets, whichever is shorter. Maintenance and repairs are charged to expense as incurred; significant renewals and improvements are capitalized.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Sales Tax Revenues

In April of 2003, the New York State Legislature authorized the County to impose an additional one percent local sales tax rate for the period beginning June 1, 2003, and ending November 30, 2009. The additional one percent local sales tax collection was extended to November 30, 2011 with the enactment of Resolution 2009-276 dated August 12, 2009. The net collections from the additional one percent rate of sales and compensating use taxes must be used to pay the County's expenses for Medicaid. Such net collection shall be kept separate and apart from any other funds and accounts of the County. The amount of the additional one percent sales tax collected in 2010 was \$6,527,049. The amount distributed to Towns and Villages for the year ended December 31, 2010 totaled \$865,783 and \$390,568, respectively.

Insurance

The County assumes the liability for most risk including, but not limited to, property damage and personal injury liability. Judgments and claims are recorded when it is probable that an asset has been impaired or a liability has been incurred and the amount of loss can be reasonably estimated.

Compensated Absences

Pursuant to resolutions of the governing board and contractual agreements, County employees are entitled to accrue up to 23 days of vacation leave. Any individual, in certain employee groups, who leaves the employ of the County, is entitled to be paid for unused vacation leave, but no individuals are paid for unused sick or personal leave. Certain employees who qualify for more than three weeks of vacation may elect to be paid in lieu of such time up to a maximum of one week. Any liability for vacation leave applicable to governmental fund operations is earned, vested, and recorded as due in one year or due in more than one year on the government-wide statements.

Deferred Revenue

The County reports deferred revenue in its basic financial statements. Deferred revenue arises when a potential revenue does not meet both the measurable and available criteria for recognition in the current period. Deferred revenue also arises when resources are received by the County before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both recognition criteria are met, or when the County has legal claim to resources, the liability for deferred revenue is removed and revenue is recognized.

Long-Term Obligations

Long-term obligations represent the County's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the government-wide statements.

Encumbrances

Encumbrance accounting, whereby purchase orders, contracts and other commitments for the expenditure of monies are recorded for budgetary control purposes to reserve that portion of the applicable appropriations, is employed in the General, County road and Non-major funds. Encumbrances are reported as reservations of fund balance since they do not constitute expenditures or liabilities. Expenditures for such commitments are recorded in the period in which the liability is incurred.

Interfund Transfers

The operations of the County give rise to certain transactions between funds, including transfers of expenditures and transfers of revenues to provide services and construct assets.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Equity Classifications

- **Government-Wide Statements**

Equity is classified as net assets and displayed in three components:

- a) Invested in capital assets, net of related debt - consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b) Restricted net assets - consists of net assets with constraints placed on the use either by: 1) external groups such as creditors, grantors, contributors, or laws or regulations for other governments; or 2) law through constitutional provisions or enabling legislation.
- c) Unrestricted net assets - all other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt".

The County's policy is to use restricted resources prior to utilizing unrestricted funds.

- **Fund Statements**

Governmental fund equity is classified as fund balance. Fund balance is further classified as reserved and unreserved, with unreserved further split between designated and undesignated.

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary Data

The County generally follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements as required supplementary information for the general fund which is the only fund required to have a legally approved budget:

- a) No later than November 15, the budget officer submits a tentative budget to the Board of Supervisors for the year commencing the following January 1. The tentative budget includes appropriations and the proposed means of financing them including a tentative tax levy amount.
- b) After public hearings are conducted to obtain taxpayer comments, but no later than December 20, the Board of Supervisors adopts the County budget.
- c) The annual budget, as amended, sets limitations on the amount of resources which can be expended during the year except for the following:
 - **Capital Projects**
Budgetary controls are established for the capital projects fund through resolutions as adopted by the Board of Supervisors authorizing individual projects which remain in effect for the life of the project.
- d) Budgetary controls for the Special Grant Fund are established in accordance with the Grant agreement which covers a period other than that of the County's year. However, the County does not account for the Special Grant Funds on a County year basis.

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

Budget Basis of Accounting

Budgets are adopted annually on a basis consistent with generally accepted accounting principles. Appropriations authorized for the current year are increased by the amount of encumbrances carried forward from the prior year.

Budget Reconciliation/Budget Modifications

A reconciliation of expenditures for the 2010 General Fund budget is as follows:

| | |
|---|-----------------------|
| Original adopted budget | \$ 99,014,486 |
| December 31, 2009 carryover of encumbrances | 282,907 |
| Amendments | <u>12,418,086</u> |
| Final revised budget | <u>\$ 111,715,479</u> |

Budget/GAAP Reconciliation

The County reports its budgetary status with the actual data, including outstanding encumbrances as charges against budget appropriations. This results in the following reconciliation of the General Fund balances computed on GAAP basis and budgetary basis:

| | |
|---|----------------------|
| GAAP basis fund balance at December 31, 2010 | \$ 30,654,398 |
| Less: Outstanding encumbrances | <u>(282,907)</u> |
| Budgetary basis fund balance at December 31, 2010 | <u>\$ 30,371,491</u> |

Deficit Net Assets - County

The County has reported a deficit net assets totaling \$139,879 in the Capital Projects Fund, which was a result of the use of short-term financing, bond anticipation notes, to finance projects. Bond anticipation notes are not recorded as revenue, but rather as a payable. Once permanent funding is obtained, the deficit of the fund will be eliminated.

Deficit Net Assets - CNR

The County has reported a deficit net assets totaling \$1,770,554 in CNR, which was a result of the accumulated operating loss and acceleration of depreciation for third-party reimbursement purposes. New York State has control of any positive or negative changes in CNR's Medicaid rate. CNR is maximizing Medicare revenue and trying to reduce expenses, for example by cutting costs on several larger contracts such as dietary and pharmacy.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

3. CASH AND CASH EQUIVALENTS

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. While the County does not have a specific policy for custodial credit risk, New York State statutes govern the County's investment policies.

3. CASH AND CASH EQUIVALENTS (Continued)

Deposits of the primary government, including workers' compensation and trust funds, with financial institutions are categorized as follows:

| | <u>Bank Balance</u> | <u>Carrying Balance</u> |
|---------------------------|-------------------------|-----------------------------|
| Primary Government: | | |
| County | \$ 31,657,389 | \$ 31,612,847 |
| CNR | 3,703,921 | 3,672,800 |
| Workers' compensation | 3,832,648 | 3,728,840 |
| Fiduciary funds | <u>2,288,887</u> | <u>1,629,426</u> |
| Cash and cash equivalents | <u>\$ 41,482,845</u> | <u>\$ 40,643,913</u> |

The collateral related to the above is as follows:

| | |
|---|----------------------|
| FDIC Insured | \$ 2,418,011 |
| Collateralized with securities held by the pledging financial institution, or its trust department or agent, but not in the County's name | <u>43,417,911</u> |
| | <u>\$ 45,835,922</u> |

Restricted cash represents cash and cash equivalents where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year end included \$369,152 in the fiduciary funds.

The County does not have any foreign currency investments, securities lending agreements, or derivative instruments.

4. LIMITED USE ASSETS

The County's limited use assets at December 31, 2010 relate to LTASC and are as follows:

| | <u>Cost</u> | <u>Market</u> |
|--------------------------------------|-------------------|-------------------|
| Money market funds (U.S. Treasuries) | <u>\$ 886,737</u> | <u>\$ 886,737</u> |

5. RECEIVABLES

Receivables as of year-end for the government's individual major funds, and nonmajor funds in the aggregate and enterprise type funds, including applicable allowances for uncollectible accounts, are as follows:

| | <u>General</u> | <u>Capital Projects Fund</u> | <u>County Road Fund</u> | <u>Nonmajor Funds</u> | <u>Total Primary Government</u> | <u>CNR</u> | <u>Workers' Compensation</u> |
|-----------------------------|---------------------|--------------------------------------|-----------------------------|---------------------------|-------------------------------------|---------------------|----------------------------------|
| Taxes receivable: | | | | | | | |
| Taxes | \$ 3,758,389 | \$ - | \$ - | \$ - | \$ 3,758,389 | \$ - | \$ - |
| School taxes | 3,109,690 | - | - | - | 3,109,690 | - | - |
| Tax acquired property | <u>131,575</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>131,575</u> | <u>-</u> | <u>-</u> |
| | <u>6,999,654</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>6,999,654</u> | <u>-</u> | <u>-</u> |
| Other receivables: | | | | | | | |
| Trade | 667,034 | - | 6,122 | 929,296 | 1,602,452 | 4,038,114 | - |
| Less: Allowance | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>(800,000)</u> | <u>-</u> |
| | <u>667,034</u> | <u>-</u> | <u>6,122</u> | <u>929,296</u> | <u>1,602,452</u> | <u>3,238,114</u> | <u>-</u> |
| | <u>\$ 7,666,688</u> | <u>\$ -</u> | <u>\$ 6,122</u> | <u>\$ 929,296</u> | <u>\$ 8,602,106</u> | <u>\$ 3,238,114</u> | <u>\$ -</u> |
| Due from other governments: | | | | | | | |
| Miscellaneous | \$ 7,067 | \$ 60,471 | \$ - | \$ - | \$ 67,538 | \$ - | \$ - |
| Towns/Villages | <u>21,639</u> | <u>-</u> | <u>-</u> | <u>52,603</u> | <u>74,242</u> | <u>-</u> | <u>3,421,789</u> |
| | <u>\$ 28,706</u> | <u>\$ 60,471</u> | <u>\$ -</u> | <u>\$ 52,603</u> | <u>\$ 141,780</u> | <u>\$ -</u> | <u>\$ 3,421,789</u> |
| State and Federal aid: | | | | | | | |
| Social service | \$ 3,689,878 | \$ - | \$ - | \$ - | \$ 3,689,878 | \$ - | \$ - |
| Other state agencies | <u>5,433,212</u> | <u>-</u> | <u>2,092,534</u> | <u>-</u> | <u>7,525,746</u> | <u>3,546,316</u> | <u>-</u> |
| | <u>\$ 9,123,090</u> | <u>\$ -</u> | <u>\$ 2,092,534</u> | <u>\$ -</u> | <u>\$ 11,215,624</u> | <u>\$ 3,546,316</u> | <u>\$ -</u> |

Real property taxes for the County are levied together with taxes for town and special district purposes on January 1, and are due within 30 days. The towns and special districts receive the full amount of their levies annually, regardless of when collected by the County.

5. RECEIVABLES (Continued)

The returned school and delinquent village taxes represent the unpaid portion of taxes from other governments which will be added to the County levy on the succeeding January 1. These assets are offset by deferred tax revenue of \$2,986,534 that represents the amount of taxes not expected to be collected within 60 days after year end.

The County is permitted by the New York State Constitution to levy taxes up to 1.5% of the most recent five-year average full valuation of taxable real property (the "legal margin"). In 2010, the County has a legal margin of \$23,963,068.

Interfund Receivables and Payables

Interfund receivables (due from other funds) at December 31, 2010 were as follows:

| | <u>General Fund</u> | <u>Workers' Compensation</u> | <u>Total</u> |
|---------------------------------------|-------------------------|----------------------------------|---------------------|
| County Road | \$ 42,844 | \$ - | \$ 42,844 |
| Capital Projects | 33,891 | - | 33,891 |
| Special Revenue Funds | 41,105 | - | 41,105 |
| Center for Nursing and Rehabilitation | <u>1,250,033</u> | <u>41,266</u> | <u>1,291,299</u> |
| | <u>\$ 1,367,873</u> | <u>\$ 41,266</u> | <u>\$ 1,409,139</u> |

6. CAPITAL ASSETS

The County's capital assets for 2010 are as follows:

| <u>Governmental Activities</u> | <u>Balance January 1</u> | <u>Increases</u> | <u>Decreases</u> | <u>Transfers</u> | <u>Balance December 31</u> |
|---------------------------------|------------------------------|----------------------|------------------|---------------------|--------------------------------|
| Land | \$ 1,319,867 | \$ - | \$ - | \$ - | \$ 1,319,867 |
| Work-in-progress | <u>34,928,332</u> | <u>16,193,292</u> | <u>-</u> | <u>(17,905,604)</u> | <u>33,216,020</u> |
| Total non-depreciable assets | <u>36,248,199</u> | <u>16,193,292</u> | <u>-</u> | <u>(17,905,604)</u> | <u>34,535,887</u> |
| Buildings and improvements | 29,328,947 | - | - | 13,683,898 | 43,012,845 |
| Machinery and equipment | 9,472,056 | 525,814 | (105,501) | - | 9,892,369 |
| Infrastructure | <u>69,988,313</u> | <u>1,158,013</u> | <u>-</u> | <u>4,221,706</u> | <u>75,368,032</u> |
| Total depreciable assets | <u>108,789,316</u> | <u>1,683,827</u> | <u>(105,501)</u> | <u>17,905,604</u> | <u>128,273,246</u> |
| Less: Accumulated depreciation: | | | | | |
| Buildings and improvements | (13,046,260) | (1,348,331) | - | - | (14,394,591) |
| Machinery and equipment | (7,223,494) | (904,400) | 105,501 | - | (8,022,393) |
| Infrastructure | <u>(32,733,908)</u> | <u>(2,574,143)</u> | <u>-</u> | <u>-</u> | <u>(35,308,051)</u> |
| Total accumulated depreciation | <u>(53,003,662)</u> | <u>(4,826,874)</u> | <u>105,501</u> | <u>-</u> | <u>(57,725,035)</u> |
| Net depreciable assets | <u>55,785,654</u> | <u>(3,143,047)</u> | <u>-</u> | <u>17,905,604</u> | <u>70,548,211</u> |
| Capital assets, net | <u>\$ 92,033,853</u> | <u>\$ 13,050,245</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ 105,084,098</u> |

Depreciation expense was charged to the County's functions and programs as follows:

| | |
|-------------------------------------|---------------------|
| Governmental activities: | |
| Transportation | \$ 2,719,008 |
| General government support | 1,164,455 |
| Public safety | 585,863 |
| Home and community services | 229,173 |
| Public health | 89,355 |
| Economic assistance and opportunity | 26,344 |
| Culture and recreation | <u>12,676</u> |
| Total depreciation expense | <u>\$ 4,826,874</u> |

6. CAPITAL ASSETS (Continued)

| <u>Business-type Activities</u> | <u>Balance January 1</u> | <u>Increases</u> | <u>Decreases</u> | <u>Transfers</u> | <u>Balance December 31</u> |
|---------------------------------|------------------------------|-----------------------|------------------|------------------|--------------------------------|
| Buildings and improvements | \$ 34,480,579 | \$ 31,518 | \$ (140,436) | \$ - | \$ 34,371,661 |
| Machinery and equipment | <u>5,615,156</u> | <u>34,806</u> | <u>-</u> | <u>-</u> | <u>5,649,962</u> |
| Total depreciable assets | <u>40,095,735</u> | <u>66,324</u> | <u>(140,436)</u> | <u>-</u> | <u>40,021,623</u> |
| Less: Accumulated depreciation | | | | | |
| Buildings and improvements | (8,855,077) | (2,160,518) | 140,436 | - | (10,875,159) |
| Machinery and equipment | <u>(2,304,336)</u> | <u>(595,087)</u> | <u>-</u> | <u>-</u> | <u>(2,899,423)</u> |
| Total accumulated depreciation | <u>(11,159,413)</u> | <u>(2,755,605)</u> | <u>140,436</u> | <u>-</u> | <u>(13,774,582)</u> |
| Net depreciable assets | <u>28,936,322</u> | <u>(2,689,281)</u> | <u>-</u> | <u>-</u> | <u>26,247,041</u> |
| Capital assets, net | <u>\$ 28,936,322</u> | <u>\$ (2,689,281)</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ 26,247,041</u> |

Capital assets purchased or acquired with an original cost of \$15,000 or more are stated at cost. Contributed capital assets are recorded at fair value at the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

In accordance with generally accepted accounting principles, CNR's policy is to record an impairment loss against the balance of a long-lived asset in the period when it is determined that the carrying amount of the asset may not be recoverable. This determination is based on an evaluation of such factors as the occurrence of a significant event, a significant change in the environment in which the business operates, or if the expected non-discounted cash flows of the business was determined to be less than the carrying value of the assets. If impairment is deemed to exist, the assets will be written down to fair value. Management also evaluates events and circumstances to determine whether revised estimates of useful lives are warranted.

6. CAPITAL ASSETS (Continued)

Component Units

Component units' capital assets at December 31, 2010 consisted of:

| | |
|--------------------------------|----------------------|
| Land | \$ 147,985 |
| Construction work-in-progress | 1,906,363 |
| Infrastructure | 31,814,517 |
| Machinery and equipment | <u>2,072,058</u> |
| | 35,940,923 |
| Less: Accumulated depreciation | <u>(8,500,643)</u> |
| Total capital assets, net | <u>\$ 27,440,280</u> |

7. PENSION PLANS

The County participates in the New York State and Local Employees' Retirement System (ERS) and the Public Employees' Group Life Insurance Plan. This is a cost sharing multiple employer retirement system. The System provides retirement benefits as well as death and disability benefits. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law (NYSRSSL). As set forth in the NYSRSSL, the Comptroller of the State of New York serves as sole trustee and administrative head of the System. The Comptroller shall adopt and may amend rules and regulations for the administration and transaction of the business of the System and for the custody and control of its funds. The System issues a publicly available financial report that included financial statements and required supplementary information. That report may be obtained by writing to the New York State and Local Retirement System, Gov. Alfred E. Smith State Office Building, Albany, NY 12244.

Funding Policy

The Systems are non-contributory except for employees who joined New York State and Local Employees' Retirement System after July 27, 1976 and have less than ten years of service, who contribute 3% of their salary. Under the authority of the NYSRSSL, the Comptroller shall certify annually the rates expressed as proportions of payroll of members, which shall be used in computing the contributions required to be made by employers to the pension accumulation fund.

The County is required to contribute at an actuarially determined rate. The required contributions for the current year and two preceding years were:

| | <u>ERS</u> |
|------|---------------------|
| 2010 | <u>\$ 4,306,500</u> |
| 2009 | <u>\$ 2,744,653</u> |
| 2008 | <u>\$ 3,098,764</u> |

The County contributions made to the System were equal to 100 percent of the contributions required for each year.

8. FINANCING ARRANGEMENTS

Bond Anticipation Notes

Liabilities for bond anticipation notes (BAN's) are generally accounted for in the capital projects fund. The notes or renewal thereof may not extend more than two years beyond the original date of issue unless a portion is redeemed within two years and within each 12 month period thereafter.

State law requires that BAN's issued for capital purposes be retired or converted to long-term obligations within five years after the original issue date. However, BAN's issued for assessable improvement projects may be renewed for periods equivalent to the maximum life of the permanent financing, provided that stipulated annual reductions of principal are made.

The short-term BAN interest expense amounted to \$5,760.

The following is a summary of current obligations outstanding at December 31:

| | <u>Balance January 1</u> | <u>Increases</u> | <u>Decreases</u> | <u>Balance December 31</u> |
|--------------------|------------------------------|------------------|------------------|--------------------------------|
| Governmental funds | \$ 2,590,900 | \$ 2,522,600 | \$ (2,590,900) | \$ 2,522,600 |

The following is a summary of the maturity of bond anticipation notes:

| | <u>Issue Date</u> | <u>Final Maturity</u> | <u>Interest Rate</u> | <u>Outstanding December 31</u> |
|---------------------------|-----------------------|---------------------------|--------------------------|------------------------------------|
| Barilla Infrastructure | 6/30/2010 | 6/30/2011 | 1.98% | \$ 272,600 |
| Millennium Drive Dialysis | 2/12/2010 | 2/11/2011 | 1.00% | <u>2,250,000</u> |
| | | | | <u>\$ 2,522,600</u> |

Revenue Anticipation Notes

The County may issue revenue anticipation notes (RANs), in anticipation of the receipt of revenues. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The RANs represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The following is a summary of maturity of RANs:

| | <u>Issue Date</u> | <u>Final Maturity</u> | <u>Interest Rate</u> | <u>Outstanding 12/31/10</u> |
|--------------------------|-----------------------|---------------------------|--------------------------|---------------------------------|
| Enterprise funds: CNR | 10/29/2010 | 10/28/2011 | 1.25%-1.50% | <u>\$ 1,500,000</u> |

Serial Bonds - Excluding LTASC

The County borrows money in order to acquire land or high cost equipment or construct buildings and improvements. This enables the cost of these capital assets to be borne by the present and future taxpayers receiving the benefit of the capital assets. These long-term liabilities are full faith and credit debt of the County. The provision to be made in future budgets for capital indebtedness represents the amount, exclusive of interest, authorized to be collected in future years from taxpayers and others for liquidation of the long-term liabilities.

8. FINANCING ARRANGEMENTS (Continued)

Serial Bonds - LTASC

The original purchase price for the County's future rights, title and interest in the TSRs was financed through the issuance of Series 2000 Bonds in the amount of \$11,065,000 with interest at rates ranging from 5.80% to 6.625%. The Series 2000 Bonds are secured by a perfected security interest in, and pledge of, the Trust Estate, as defined in the Indenture, which includes, among other things, the TSRs and all investment earnings on amounts on deposit in the accounts established under the Indenture (collectively, the Collections). Among the accounts so established are the Liquidity Reserve Account and the Debt Service Account. LTASC retains TSRs in an amount sufficient to service its debt and pay its operating expenses.

The Series 2005 bonds are payable solely from and secured solely by the future right, title and interest of LTASC in the collection of TSRs previously purchased by LTASC from the County. The Series 2005 Bonds are subordinate and subject to the rights of the holders of the Series 2000 Bonds previously issued by LTASC. This series consists of subordinate turbo capital appreciation bonds (CAB) that provide long-dated financing for LTASC and take advantage of current market conditions where interest rates are low, investors have a favorable view of litigation events and where institutional investors are looking for high yield investments. LTASC is required by covenant not to issue additional bonds or refunding bonds that would extend the term of the CABs or other outstanding bonds. LTASC remitted the net proceeds from issuance of the Series 2005 Bonds to the County to be used for the expansion of the County jail facilities.

The Series 2000 Bonds are composed of the following:

- \$780,000 Tobacco Settlement Asset-Backed Bonds, Series 2000 (Tax Exempt Turbo Bonds), maturity date is June 1, 2015, interest rate of 6.00%.
- \$725,000 Tobacco Settlement Asset-Backed Bonds, Series 2000 (Tax Exempt Turbo Bonds), maturity date is June 1, 2019, interest rate of 6.40%.
- \$1,195,000 Tobacco Settlement Asset-Backed Bonds, Series 2000 (Tax Exempt Turbo Bonds), maturity date is June 1, 2023, interest rate of 5.80%.
- \$1,935,000 Tobacco Settlement Asset-Backed Bonds, Series 2000 (Tax Exempt Turbo Bonds), maturity date is June 1, 2028, interest rate of 6.25%.
- \$2,940,000 Tobacco Settlement Asset-Backed Bonds, Series 2000 (Tax Exempt Turbo Bonds), maturity date is June 1, 2035, interest rate of 6.50%.
- \$3,490,000 Tobacco Settlement Asset-Backed Bonds, Series 2000 (Tax Exempt Turbo Bonds), maturity date is June 1, 2042, interest rate of 6.625%.

The Series 2005 Bonds are composed of the following:

- \$1,607,765 Tobacco Settlement Asset-Backed Bonds, Series 2005 S1 (Tax Exempt Turbo Capital Appreciation Bonds), maturity date is June 1, 2038, with an accreted value at maturity of \$7,667,235.
- \$1,025,287 Tobacco Settlement Asset-Backed Bonds, Series 2005 S2 (Tax Exempt Turbo Capital Appreciation Bonds), maturity date is June 1, 2050, with an accreted value at maturity of \$13,844,714.
- \$593,061 Tobacco Settlement Asset-Backed Bonds, Series 2005 S3 (Tax Exempt Turbo Capital Appreciation Bonds), maturity date is June 1, 2055, with an accreted value at maturity of \$16,051,939.
- \$1,701,024 Tobacco Settlement Asset-Backed Bonds, Series 2005 S4B (Tax Exempt Turbo Capital Appreciation Bonds), maturity date is June 1, 2060, with an accreted value at maturity of \$111,398,976.

8. FINANCING ARRANGEMENTS (Continued)

Other Long-Term Obligations

In addition to long-term bonded debt the County had the following other obligations:

Compensated Absences - represents the value of earned and unused vacation leave and compensatory time. The amounts below are disclosed on a net basis, as it is impractical to report on the gross basis.

Gateway Project - Town of Geneseo - The County entered into an agreement with the Town of Geneseo to help offset costs related to the financing and construction of a roadway and water and sewer infrastructure between Route 20A and Lima Road. The final payment of \$100,000 is due in 2011.

Summary of Long-Term Debt

The following is a summary of all long-term obligations outstanding at December 31:

| | <u>Balance</u> <u>January 1</u> | <u>Increases</u> | <u>Decreases</u> | <u>Due in</u> <u>One Year</u> | <u>Due in More</u> <u>Than One Year</u> |
|-----------------------------------|------------------------------------|---------------------|-----------------------|----------------------------------|--|
| Governmental activities: | | | | | |
| Serial Bonds - excluding LTASC | \$ 29,969,380 | \$ 13,756 | \$ (1,515,638) | \$ 1,572,938 | \$ 26,894,560 |
| Serial Bonds - LTASC | 13,661,860 | - | (180,000) | 65,000 | 13,416,860 |
| Gateway Project - Town of Geneseo | 200,000 | - | (100,000) | 100,000 | - |
| Compensated absences | 946,292 | - | (20,790) | 231,465 | 694,037 |
| Other postemployment benefits | <u>3,430,174</u> | <u>4,342,700</u> | <u>(768,444)</u> | <u>-</u> | <u>7,004,430</u> |
| Total governmental activities | <u>48,207,706</u> | <u>4,356,456</u> | <u>(2,584,872)</u> | <u>1,969,403</u> | <u>48,009,887</u> |
| Business-type activities: | | | | | |
| Serial Bonds | 35,493,600 | - | (870,300) | 913,000 | 33,710,300 |
| Other postemployment benefits | <u>717,300</u> | <u>1,213,200</u> | <u>(297,131)</u> | <u>-</u> | <u>1,633,369</u> |
| Total business-type activities | <u>36,210,900</u> | <u>1,213,200</u> | <u>(1,167,431)</u> | <u>913,000</u> | <u>35,343,669</u> |
| Total primary government | <u>\$ 84,418,606</u> | <u>\$ 5,569,656</u> | <u>\$ (3,752,303)</u> | <u>\$ 2,882,403</u> | <u>\$ 83,353,556</u> |

8. FINANCING ARRANGEMENTS (Continued)

Summary of Long-Term Debt (Continued)

The following is a summary of maturity of the long-term indebtedness:

| | <u>Issue Date</u> | <u>Final Maturity</u> | <u>Interest Rate</u> | <u>2010 Payments</u> | <u>Outstanding December 31</u> |
|---------------------------------|-------------------|-----------------------|----------------------|----------------------|--------------------------------|
| Governmental activities: | | | | | |
| Serial Bonds-excluding LTASC - | | | | | |
| County Jail | 2009 | 2024 | 3.00 - 4.00% | \$ 1,090,000 | \$ 20,910,000 |
| Barilla infrastructure | 2007 | 2017 | 3.63 - 3.85% | 200,000 | 1,640,000 |
| Water - NYS EFC | 1999 | 2019 | 2.78 - 4.91% | 65,000 | 700,000 |
| ARS - Sewer Project | 2002 | 2020 | 7.00 - 7.10% | 25,000 | 355,000 |
| Sewer - NYS EFC | 2004 | 2033 | 1.02 - 4.63% | 10,000 | 265,000 |
| East Lake Water System | 2005 | 2033 | 4.25 - 4.50% | 37,300 | 1,581,800 |
| Water Transmission System | 2005 | 2033 | 4.25 - 4.50% | 1,400 | 59,700 |
| Route 20 Water Main | 2005 | 2033 | 4.25 - 4.50% | 6,000 | 260,200 |
| Groveland Sewer - NYS EFC | 2006 | 2035 | 0.00% | 34,000 | 847,000 |
| Rural Development | 2005 | 2039 | 4.13% | 8,000 | 441,000 |
| Rural Development | 2005 | 2039 | 4.13% | 2,000 | 121,000 |
| Scottsburg Zone 5 Rd. | 2006 | 2040 | 4.50% | 9,000 | 565,000 |
| Conesus Sewer-NYS EFC | 2008 | 2038 | 0.00% | 27,938 | 721,798 |
| Serial Bonds - LTASC | 2000 | 2042 | 5.13 - 6.625% | 180,000 | 8,554,724 |
| | 2005 | 2060 | 6.00 - 7.85% | - | 4,927,136 |
| Business-type activities: | | | | | |
| Nursing Facilities Construction | 2005 | 2033 | 4.25 - 4.50% | 740,300 | 31,323,300 |
| Nursing Facilities Construction | 2005 | 2027 | 3.65 - 4.10% | 130,000 | <u>3,300,000</u> |
| | | | | | <u>\$ 76,572,658</u> |

The following is a summary of maturing debt service requirements for general obligation serial bonds-excluding LTASC:

| | <u>Governmental Activities</u> | | <u>Business-Type Activities</u> | |
|-------------|--------------------------------|---------------------|---------------------------------|----------------------|
| | <u>Bonds</u> | <u>Interest</u> | <u>Bonds</u> | <u>Interest</u> |
| 2011 | \$ 1,572,938 | \$ 1,038,670 | \$ 913,000 | \$ 1,479,308 |
| 2012 | 1,632,238 | 983,061 | 955,700 | 1,440,285 |
| 2013 | 1,699,838 | 925,223 | 1,003,100 | 1,399,373 |
| 2014 | 1,769,138 | 864,596 | 1,050,800 | 1,356,478 |
| 2015 | 1,842,638 | 801,293 | 1,098,300 | 1,310,931 |
| 2016 - 2020 | 9,419,690 | 2,995,729 | 6,328,000 | 5,781,339 |
| 2021 - 2025 | 8,149,890 | 1,191,292 | 7,942,800 | 4,249,569 |
| 2026 - 2030 | 1,100,390 | 302,186 | 9,101,300 | 2,371,126 |
| 2031 - 2035 | 984,388 | 121,657 | 6,230,300 | 422,878 |
| 2036 - 2040 | <u>296,350</u> | <u>33,934</u> | - | - |
| | <u>\$ 28,467,498</u> | <u>\$ 9,257,641</u> | <u>\$ 34,623,300</u> | <u>\$ 19,811,287</u> |

Interest

Interest expense on bonds payable, excluding LTASC, was \$3,582,144 in 2010. In 2010, cash paid for interest was \$2,602,996.

8. FINANCING ARRANGEMENTS (Continued)

Summary of Long-Term Debt (Continued)

The following is a summary of maturing debt service requirements for the LTASC. Principal and interest payments (including accretion on capital appreciation bonds) based upon the required maturities are as follows for the years ended December 31:

| | <u>Required Maturities</u> | | |
|-------------|----------------------------|--------------------------------|----------------------|
| | <u>Principal</u> | <u>Interest/ Accretion</u> | <u>Total</u> |
| 2011 | \$ 65,000 | \$ 1,042,887 | \$ 1,107,887 |
| 2012 | 70,000 | 1,072,194 | 1,142,194 |
| 2013 | 80,000 | 1,104,394 | 1,184,394 |
| 2014 | 100,000 | 1,136,909 | 1,236,909 |
| 2015 | 110,000 | 1,171,985 | 1,281,985 |
| 2016 - 2020 | 725,000 | 6,448,299 | 7,173,299 |
| 2021 - 2025 | - | 7,911,489 | 7,911,489 |
| 2026 - 2030 | 2,110,000 | 9,813,530 | 11,923,530 |
| 2031 - 2035 | 2,055,000 | 12,291,872 | 14,346,872 |
| 2036 - 2040 | 3,732,489 | 14,242,014 | 17,974,503 |
| 2041 - 2045 | 1,115,000 | 17,362,641 | 18,477,641 |
| 2046 - 2050 | 1,025,287 | 24,428,333 | 25,453,620 |
| 2051 - 2055 | 593,061 | 29,909,372 | 30,502,433 |
| 2056 - 2060 | <u>1,701,023</u> | <u>33,120,204</u> | <u>34,821,227</u> |
| | <u>\$ 13,481,860</u> | <u>\$ 161,056,123</u> | <u>\$174,537,983</u> |

Required maturities for the Series 2000 Bonds are dependant on the extent of actual collections from the TSRs and availability of funds in accordance with a flexible amortization payment schedule. Required maturities for the Series 2005 Bonds represent the minimum amount of principal that the Corporation must pay as of the specific distribution dates in order to avoid a default. Turbo (accelerated) amortization payments are required to be made against outstanding principal providing that the Corporation receives sufficient TSRs to make the Turbo payments. The interest payment requirements shown are based on the required principal maturity schedule and include the accreted value portion of capital appreciation bonds in the year in which they are required to be redeemed. On December 1, 2009, a principal payment of \$250,276 was made against the Series 2005 S1 bonds as a result of the trapping event termination which occurred in 2007.

Under the terms of the Indenture, LTASC is required to maintain certain deposits to fund debt service payments, if needed. Such deposits are included investments in the basic financial statements. In addition, LTASC is subject to various debt covenants, including limitations on expenses/expenditures, and compliance with Indenture agreement requirements. LTASC was in compliance with all covenants and Indenture agreement requirements at December 31, 2010.

A principal payment in the amount of \$180,000 was made during 2010 in accordance with the Series 2000 Bonds.

Interest

Interest expense on LTASC bonds payable was \$946,561 in 2010. In 2010, cash paid for interest was \$574,471.

9. NET ASSETS AND FUND EQUITY

Net Assets - Restricted

The following table shows the net assets restricted for other purposes as shown on the Statement of Net Assets at December 31, 2010:

| <u>Purpose</u> | <u>Restricted By</u> | <u>Amount</u> |
|---|----------------------|---------------------|
| Special districts: | | |
| Special Grants | Law | \$ 10,136 |
| Sewer | Law | 137,977 |
| Water | Law | <u>805,311</u> |
| | | <u>\$ 953,424</u> |
| Other purposes: | | |
| Bonded capital projects | Law | \$ 2,121,519 |
| Capital Reserve | Law | 86,701 |
| Economic Development and Infrastructure | Law | 160,507 |
| General Reserve | Law | <u>107,706</u> |
| | | <u>\$ 2,476,433</u> |

The Agency fund maintains expendable reserves which can only be utilized for specific purposes. The expendable trust balance as of December 31, 2010 is as follows:

| | |
|-------------------------|-------------------|
| E.J. Lindsay Memorial | \$ 791 |
| Resident Memorial - SNF | 6,542 |
| Hospice Trust | 290,933 |
| Resident Memorial - HRF | 10,943 |
| WIC Donation | <u>59,443</u> |
| | <u>\$ 368,652</u> |

The E.J. Lindsay Memorial trust also includes \$500 of principal that is not expendable and therefore not reported above.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first.

10. DEFERRED COMPENSATION PLAN

The County offers its employees a deferred compensation plan (the Plan) created in accordance with Internal Revenue Code Section 457. The Plan, available to all County employees, permits them to defer a portion of their salary until future years. Nationwide Trust Company FSB is the trustee of the Plan. Under GASB Statement No. 32, Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans, the assets and the corresponding liabilities of the Plan have been removed from the agency fund.

10. DEFERRED COMPENSATION PLAN (Continued)

Employees contribute to the Plan through voluntary salary deductions. Participation in the Plan is voluntary and the deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The Plan is administered by an independent firm which is responsible for administering the fund's investments and record keeping. Investments and related net assets for employee's contributions totaled \$12,129,759 at December 31, 2010.

The County has also instituted an IRC 401(a) plan to provide for employee matching of collective bargaining unit members deferred compensation plan contribution, with the match not to exceed two percent (2%) of an employee's wages per pay period. Bargaining unit members hired before November 8, 2006 may elect to participate in the 401(a) plan if they make an irrevocable waiver of their right to retiree health insurance benefits. Employees hired after November 8, 2006, must be with the County for one year with no breaks in service before becoming eligible. The County made no contributions to the plan in 2010.

11. POSTEMPLOYMENT HEALTH CARE BENEFITS

Plan Description

The County provides certain health care benefits for retired employees of the County and CNR. The County administers the Retirement Benefits Plan (the "Retirement Plan") as a single-employer defined benefit Other Postemployment Benefit Plan (OPEB).

In general, the County provides health insurance coverage for retired employees and their survivors. Substantially all the County's employees may become eligible for this benefit if they retire with 25 years of service to the County.

The Retirement Plan can be amended by action of the County subject to applicable collective bargaining and employment agreements. The number of retired employees currently eligible to receive benefits at December 31, 2010, was 139. The Retirement Plan does not issue a stand alone financial report since there are no assets legally segregated for the sole purpose of paying benefits under the plan.

Funding Policy

The obligations of the Retirement Plan are established by action of the County pursuant to applicable collective bargaining and employment agreements. The required premium contribution rates of retirees range from 0% to 20%, depending on when the employee was hired. The County will pay its portion of the premium for the retiree and spouse for the lifetime of the retiree. The costs of administering the Retirement Plan are paid by the County. The County currently contributes enough money to the Retirement Plan to satisfy current obligations on a pay-as-you-go basis to cover annual premiums. The amount paid during 2010 by the County was \$768,444.

11. POSTEMPLOYMENT HEALTH CARE BENEFITS (Continued)

Annual OPEB Cost and Net OPEB Obligation

The County's annual OPEB cost is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with generally accepted accounting principles. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year plus the amortization of the unfunded actuarial accrued liability over a period not to exceed 30 years. The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the Retirement Plan, and the changes in the County's net OPEB obligation, including those amounts allocated to CNR:

| | <u>County</u> | <u>CNR</u> | <u>Total</u> |
|---|---------------------|---------------------|---------------------|
| Annual required contribution | \$ 4,306,500 | \$ 1,205,600 | \$ 5,512,100 |
| Interest on net OPEB obligation | 171,500 | 35,900 | 207,400 |
| Adjustment to ARC | <u>(135,300)</u> | <u>(28,300)</u> | <u>(163,600)</u> |
| Annual OPEB cost | 4,342,700 | 1,213,200 | 5,555,900 |
| Contributions made | <u>(768,444)</u> | <u>(297,131)</u> | <u>(1,065,575)</u> |
| Increase in net OPEB obligation | 3,574,256 | 916,069 | 4,490,325 |
| Net OPEB obligation - beginning of year | <u>3,430,174</u> | <u>717,300</u> | <u>4,147,474</u> |
| Net OPEB obligation - end of year | <u>\$ 7,004,430</u> | <u>\$ 1,633,369</u> | <u>\$ 8,637,799</u> |

Percentage of Annual OPEB Cost

| | | |
|-------------|-------|-------|
| Contributed | 17.7% | 24.5% |
|-------------|-------|-------|

The following table provides trend information for the Retirement Plan:

| | <u>Annual OPEB Cost</u> | <u>Annual Contributions</u> | <u>Percent of Annual OPEB Cost Contributed</u> | <u>Net OPEB Obligation at December 31</u> |
|------|-----------------------------|---------------------------------|--|---|
| 2010 | \$ 5,555,900 | \$ 1,065,575 | 19.2% | \$ 8,637,799 |
| 2009 | \$ 3,283,700 | \$ 1,509,964 | 46.0% | \$ 4,147,474 |
| 2008 | \$ 3,075,100 | \$ 701,362 | 22.8% | \$ 2,373,738 |

Funded Status and Funding Progress

The projection of future benefits for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the Retirement Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Retirement Plan is currently not funded.

The schedule of funding progress presents information on the actuarial value of plan assets relative to the actuarial accrued liabilities for benefits. In the future, the schedule will provide multi-year trend information about the value of plan assets relative to the AAL.

11. POSTEMPLOYMENT HEALTH CARE BENEFITS (Continued)

Schedule of Funding Progress for the County's and CNR's Plan (in thousands)

| Actuarial Valuation Date | Actuarial Value of Assets (a) | Actuarial Accrued Liability (AAL) (b) | Unfunded AAL (UAAL) (b) – (a) | Funded Ratio (a)/(b) | Covered Payroll (c) | UAAL as a% of Covered Payroll (b-a)/(c) |
|--------------------------------|-------------------------------------|--|-------------------------------------|----------------------------|---------------------------|---|
| 10/1/2009 | \$ - | \$ 71,605 | \$ 71,605 | 0.0% | \$38,827,870 | 0.18% |
| 10/1/2007 | \$ - | \$ 39,242 | \$ 39,242 | 0.0% | \$35,177,157 | 0.11% |

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan as understood by the employer and plan members and include the types of benefits provided at the time of the valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the October 1, 2009 actuarial valuation, the following methods and assumptions were used:

| | |
|---------------------------------------|---|
| Actuarial cost method | Projected Unit Credit Cost Method |
| Discount rate* | 5.0% |
| Medical care cost trend rate | 7.5% or 9.5% initially, based on age of retirees. The rate is reduced by decrements to an ultimate rate of 5.0% after seven to eleven years, depending on age of retirees. |
| Unfunded actuarial accrued liability: | |
| Amortization period | 30 years |
| Amortization method | Level dollar |
| Amortization basis | Open |

* As the plan is unfunded, the assumed discount rate considers that the County's investment assets are low risk in nature, such as money market funds or certificates of deposit.

12. LIVINGSTON COUNTY INDUSTRIAL DEVELOPMENT AGENCY

Revolving Loan Fund

The IDA has entered into an agreement with the Livingston County Board of Supervisors to act as the Administrative Agency of the County for the administration of a Revolving Loan Fund. The purpose of the Revolving Loan Fund is to make operating and capital loans to existing and potential new industries located, or locating operations, in Livingston County, New York. These loans are to create and retain jobs, expand the tax base and assist in retaining rail transportation. There are no outstanding loans at December 31, 2010.

12. LIVINGSTON COUNTY INDUSTRIAL DEVELOPMENT AGENCY (Continued)

Industrial Revenue Bond and Note Transactions

In connection with its efforts to promote economic growth in Livingston County, New York, the IDA has issued Industrial Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entities served by the bond issuance. The IDA is not obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2010 there were three (3) series of Industrial Development Bonds outstanding with an approximate aggregate amount payable of \$13.7 million and \$14.6 million, respectively.

13. OTHER INFORMATION

Risk Management

- **Liability**

The County assumes the liability for some risk including, but not limited to, general and personal injury liability. The County's risk relating to general liability is limited to \$250,000 per incident plus amounts in excess of \$1,750,000 per incident and \$3,000,000 in the aggregate. The balance of the self-insurance reserve at December 31, 2010 is \$391,444.

- **Workers' Compensation - Risk Pool**

The County together with 17 towns and 9 villages have joined together to self-insure for workers' compensation coverage which is maintained and administered by the County. The County also utilizes a third party administrator who is responsible for processing claims and estimating liabilities. Based upon the requirements of GASB Statement No. 10, liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). Claim liabilities are calculated considering the effect of inflation, recent claim settlement trends including frequency and amount of pay-outs and other economic and social factors. The claims liabilities at December 31, 2010 amounted to \$6,073,463.

The change in claims liabilities for the years ended December 31 were as follows:

| | <u>2010</u> |
|-----------------------------|---------------------|
| Balance - beginning of year | \$ 5,507,952 |
| Insured claims | 3,482,765 |
| Claims payments | <u>(2,917,254)</u> |
| Balance - end of year | <u>\$ 6,073,463</u> |

No claims were settled during 2010 by purchasing annuity contracts.

13. OTHER INFORMATION (Continued)

Risk Management (Continued)

- **Workers' Compensation - Risk Pool (Continued)**

Statistical information from the third-party administrator for prior years is not readily available; therefore, all disclosures suggested by GASB Statement No. 10 are not presented. Only the following is presented:

| | <u>Contribution Revenue</u> | <u>Actual Claims Expense</u> |
|------|---------------------------------|----------------------------------|
| 2010 | \$ 2,922,435 | \$ 2,917,254 |
| 2009 | 2,616,016 | 2,349,929 |
| 2008 | 3,219,938 | 2,657,992 |
| 2007 | 2,938,939 | 2,329,994 |
| 2006 | 3,049,434 | 3,393,168 |
| 2005 | 2,843,085 | 2,678,774 |
| 2004 | 3,004,775 | 3,233,777 |
| 2003 | 3,057,711 | 3,209,052 |
| 2002 | 2,920,940 | 2,639,948 |
| 2001 | <u>2,306,058</u> | <u>2,289,286</u> |
| | <u>\$ 28,879,331</u> | <u>\$ 27,699,174</u> |

- **Unemployment**

County employees are entitled to coverage under the New York State Unemployment Insurance Law. The County has elected to discharge its liability to the New York State Unemployment Insurance Fund (the Fund) by the benefit reimbursement method, a dollar-for-dollar reimbursement to the Fund for benefits paid from the Fund to former employees. The claim and judgment expenditures of this program for the 2010 year totaled \$127,447, which was liquidated with available financial resources. The balance of the Fund at December 31, 2010 was \$361,717 and is recorded in the General Fund. In addition, as of December 31, 2010, no loss contingencies existed or were considered probable or estimable.

Concentrations

The County had a three-year agreement with the full-time members of its employees' union and a three-year agreement with the part-time members of its employees' union that expires on December 31, 2012. The union represents greater than 75% of the County's workforce.

14. LITIGATION

The County is subject to lawsuits in the ordinary conduct of its affairs. The County, upon review by the County Attorney, does not believe, however, that such suits, individually or in the aggregate, are likely to have a material adverse effect on the financial condition of the County.

15. FEDERAL AND STATE FUNDED PROGRAMS

The County participates in a number of Federal and New York State grant and assistance programs. These programs are subject to financial and compliance audits by the grantors or their representatives. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the County expects such amounts, if any, to be immaterial. Expenditures disallowed by completed audits have generally been immaterial in nature and, accordingly, have been reflected as adjustments to revenues in the year the expenditure was determined to be unallowable.

16. IMPACT OF FUTURE GASB PRONOUNCEMENTS

Fund Balance Classification

In March 2009, the GASB issued Statement No. 54, "*Fund Balance Reporting and Governmental Fund Type Definitions*." This statement established fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The County is required to adopt the provisions of Statement No. 54 for the year ending December 31, 2011. The County's management has not yet assessed the impact of this statement on its future financial statements.

Service Concession Arrangements

In December 2010, the GASB issued Statement No. 60, "*Accounting and Financial Reporting for Service Concession Arrangements (SCA)*." This standard provides guidance on accounting and reporting for public-private or public-public partnerships. The County is required to adopt the provisions of Statement No. 60 for the year ending December 31, 2012. The County's management has not yet assessed the impact of this statement on its future financial statements.

Reporting Component Units

In December 2010, the GASB issued Statement No. 61, "*The Financial Reporting Entity: Omnibus - An Amendment of GASB Statements No. 14 and No. 34*". This standard modifies requirements for inclusion of component units in the County financial statements. This standard provides additional guidance on blending component units. The County is required to adopt the provisions of Statement No. 61 for the year ending December 31, 2013. The County's management has not yet assessed the impact of this statement on its future financial statements.

COUNTY OF LIVINGSTON, NEW YORK

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GENERAL FUND
BUDGET AND ACTUAL - GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2010**

| | Original Budget (Including Carryover <u>Encumbrances</u>) | Budget (<u>Amended</u>) | <u>Actual</u> | <u>Encumbrances</u> | Favorable (Unfavorable) <u>Variance</u> |
|--|---|------------------------------|----------------------|---------------------|---|
| REVENUES: | | | | | |
| Real property taxes and tax items | \$ 16,166,375 | \$ 16,166,375 | \$ 16,056,578 | \$ - | \$ (109,797) |
| Non-property tax items | 25,907,000 | 25,943,467 | 26,615,244 | - | 671,777 |
| Departmental income | 10,542,025 | 10,662,625 | 10,582,690 | - | (79,935) |
| Intergovernmental charges | 494,650 | 526,350 | 587,708 | - | 61,358 |
| Use of money and property | 4,006,957 | 4,006,957 | 3,865,029 | - | (141,928) |
| Licenses and permits | 7,500 | 7,500 | 13,115 | - | 5,615 |
| Fines and forfeitures | 427,500 | 444,503 | 422,184 | - | (22,319) |
| Sale of property and compensation for loss | 8,740 | 35,827 | 75,223 | - | 39,396 |
| Miscellaneous | 1,361,194 | 1,405,754 | 790,574 | - | (615,180) |
| Interfund revenues | 1,345,690 | 1,345,690 | 1,508,446 | - | 162,756 |
| State aid | 20,127,880 | 20,217,001 | 13,940,461 | - | (6,276,540) |
| Federal aid | 14,918,975 | 25,982,526 | 16,445,763 | - | (9,536,763) |
| Total revenues | 95,314,486 | 106,744,575 | 90,903,015 | - | (15,841,560) |
| EXPENDITURES: | | | | | |
| Current - | | | | | |
| General governmental support | 14,478,254 | 14,338,950 | 12,762,900 | 32,529 | 1,543,521 |
| Education | 5,481,500 | 5,481,500 | 5,432,978 | - | 48,522 |
| Public safety | 14,297,864 | 14,729,934 | 13,624,508 | 62,091 | 1,043,335 |
| Public health | 12,817,385 | 14,322,292 | 12,697,218 | 89,703 | 1,535,371 |
| Transportation | 36,000 | 36,000 | 35,024 | - | 976 |
| Economic assistance and opportunity | 44,564,135 | 54,465,076 | 38,298,177 | 92,805 | 16,074,094 |
| Culture and recreation | 652,018 | 654,397 | 452,323 | 5,461 | 196,613 |
| Home and community services | 3,039,989 | 3,039,989 | 2,191,901 | 318 | 847,770 |
| Debt service - | | | | | |
| Principal - BANs | 68,300 | 68,300 | 68,300 | - | - |
| Principal - bonds | 1,315,000 | 1,315,000 | 1,315,000 | - | - |
| Interest and other charges | 964,041 | 964,041 | 913,194 | - | 50,847 |
| Total expenditures | 97,714,486 | 109,415,479 | 87,791,523 | 282,907 | 21,341,049 |
| EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES | (2,400,000) | (2,670,904) | 3,111,492 | (282,907) | 5,499,489 |
| OTHER FINANCING SOURCES (USES): | | | | | |
| Operating transfers - in | 50,000 | 50,000 | 50,000 | - | - |
| Operating transfers - out | (1,300,000) | (2,300,000) | (2,300,000) | - | - |
| Total other financing sources (uses) | (1,250,000) | (2,250,000) | (2,250,000) | - | - |
| CHANGE IN FUND BALANCE | (3,650,000) | (4,920,904) | 861,492 | (282,907) | 5,499,489 |
| FUND BALANCE - beginning of year | 29,792,906 | 29,792,906 | 29,792,906 | - | - |
| FUND BALANCE - end of year | \$ 26,142,906 | \$ 24,872,002 | \$ 30,654,398 | \$ (282,907) | \$ 5,499,489 |

Note: Budgetary basis is the same as GAAP except that outstanding encumbrances are treated as expenditures on this schedule.

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

**COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS
DECEMBER 31, 2010**

| | Debt Service <u>Fund</u> | Special Revenue <u>Funds</u> | Total Nonmajor Governmental <u>Funds</u> |
|--|--------------------------------|------------------------------------|--|
| ASSETS | | | |
| Cash and cash equivalents | \$ 36,137 | \$ 1,366,533 | \$ 1,402,670 |
| Limited use assets | 886,737 | - | 886,737 |
| Accounts receivable, net | 890,748 | 38,548 | 929,296 |
| Due from other governments | - | 52,603 | 52,603 |
| Prepaid expenses | <u>504,477</u> | <u>16,105</u> | <u>520,582</u> |
| Total assets | <u>\$ 2,318,099</u> | <u>\$ 1,473,789</u> | <u>\$ 3,791,888</u> |
| LIABILITIES AND FUND BALANCES | | | |
| LIABILITIES: | | | |
| Accounts payable and other current liabilities | \$ - | \$ 156,471 | \$ 156,471 |
| Accrued wages and benefits | - | 20,552 | 20,552 |
| Due to other funds | - | 41,105 | 41,105 |
| Deferred revenue | <u>890,738</u> | <u>9,392</u> | <u>900,130</u> |
| Total liabilities | <u>890,738</u> | <u>227,520</u> | <u>1,118,258</u> |
| FUND BALANCES: | | | |
| Reserved - | | | |
| Encumbrances | - | 71,749 | 71,749 |
| Reserve for debt | 886,737 | - | 886,737 |
| Unreserved - | | | |
| Unappropriated | <u>540,624</u> | <u>1,174,520</u> | <u>1,715,144</u> |
| Total fund balances | <u>1,427,361</u> | <u>1,246,269</u> | <u>2,673,630</u> |
| Total liabilities and fund balances | <u>\$ 2,318,099</u> | <u>\$ 1,473,789</u> | <u>\$ 3,791,888</u> |

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

**COMBINING STATEMENT OF CHANGES IN REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES - NONMAJOR GOVERNMENTAL
FOR THE YEAR ENDED DECEMBER 31, 2010**

| | Debt Service <u>Fund</u> | Special Revenue <u>Funds</u> | Total Nonmajor Governmental <u>Funds</u> |
|--|--------------------------------|------------------------------------|--|
| REVENUES: | | | |
| Real property and tax items | \$ - | \$ 434,707 | \$ 434,707 |
| Use of money and property | 150 | 2,855 | 3,005 |
| Sale of property and compensation for loss | - | 17,358 | 17,358 |
| Miscellaneous | 812,935 | 445,147 | 1,258,082 |
| Federal aid | - | 772,971 | 772,971 |
| | <u>813,085</u> | <u>1,673,038</u> | <u>2,486,123</u> |
| EXPENDITURES: | | | |
| Current - | | | |
| Government support | 52,277 | 2,958 | 55,235 |
| Transportation | - | 1,562,535 | 1,562,535 |
| Economic assistance and opportunity | - | 679,263 | 679,263 |
| Home and community services | - | 86,420 | 86,420 |
| Debt service - | | | |
| Principal | 180,000 | 200,638 | 380,638 |
| Interest and other charges | 606,265 | 159,735 | 766,000 |
| | <u>838,542</u> | <u>2,691,549</u> | <u>3,530,091</u> |
| DEFICIENCY OF REVENUES OVER EXPENDITURES | <u>(25,457)</u> | <u>(1,018,511)</u> | <u>(1,043,968)</u> |
| OTHER FINANCING SOURCES: | | | |
| Operating transfers - in | - | 1,302,600 | 1,302,600 |
| | <u>-</u> | <u>1,302,600</u> | <u>1,302,600</u> |
| CHANGE IN FUND BALANCE | (25,457) | 284,089 | 258,632 |
| FUND BALANCE - beginning of year | <u>1,452,818</u> | <u>962,180</u> | <u>2,414,998</u> |
| FUND BALANCE - end of year | <u>\$ 1,427,361</u> | <u>\$ 1,246,269</u> | <u>\$ 2,673,630</u> |

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

**COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2010**

| | Road Machinery <u>Fund</u> | Water <u>Fund</u> | Special Grant <u>Fund</u> | Sewer <u>Fund</u> | Total Nonmajor Special Revenue <u>Funds</u> |
|--|----------------------------------|----------------------|---------------------------------|----------------------|---|
| ASSETS | | | | | |
| Cash and cash equivalents | \$ 420,756 | \$ 805,311 | \$ 2,489 | \$ 137,977 | \$ 1,366,533 |
| Accounts receivable, net | 38,548 | - | - | - | 38,548 |
| Due from other governments | - | - | 52,603 | - | 52,603 |
| Prepaid expenses | <u>5,522</u> | <u>-</u> | <u>10,583</u> | <u>-</u> | <u>16,105</u> |
| Total assets | <u>\$ 464,826</u> | <u>\$ 805,311</u> | <u>\$ 65,675</u> | <u>\$ 137,977</u> | <u>\$ 1,473,789</u> |
| LIABILITIES AND FUND BALANCES | | | | | |
| LIABILITIES: | | | | | |
| Accounts payable and other current liabilities | \$ 156,133 | \$ - | \$ 338 | \$ - | \$ 156,471 |
| Accrued wages and benefits | 10,326 | - | 10,226 | - | 20,552 |
| Due to other funds | 5,522 | - | 35,583 | - | 41,105 |
| Deferred revenue | <u>-</u> | <u>-</u> | <u>9,392</u> | <u>-</u> | <u>9,392</u> |
| Total liabilities | <u>171,981</u> | <u>-</u> | <u>55,539</u> | <u>-</u> | <u>227,520</u> |
| FUND BALANCES: | | | | | |
| Reserved - | | | | | |
| Encumbrances | 71,749 | - | - | - | 71,749 |
| Unreserved - | | | | | |
| Unappropriated | <u>221,096</u> | <u>805,311</u> | <u>10,136</u> | <u>137,977</u> | <u>1,174,520</u> |
| Total fund balances | <u>292,845</u> | <u>805,311</u> | <u>10,136</u> | <u>137,977</u> | <u>1,246,269</u> |
| Total liabilities and fund balances | <u>\$ 464,826</u> | <u>\$ 805,311</u> | <u>\$ 65,675</u> | <u>\$ 137,977</u> | <u>\$ 1,473,789</u> |

The accompanying notes are an integral part of these statements.

COUNTY OF LIVINGSTON, NEW YORK

**COMBINING STATEMENT OF CHANGES IN REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -
NONMAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2010**

| | Road Machinery <u>Fund</u> | Water <u>Fund</u> | Special Grant <u>Fund</u> | Sewer <u>Fund</u> | Total Nonmajor Special Revenue <u>Funds</u> |
|---|----------------------------------|----------------------|---------------------------------|----------------------|---|
| REVENUES: | | | | | |
| Real property and tax items | \$ - | \$ 341,833 | \$ - | \$ 92,874 | \$ 434,707 |
| Use of money and property | 145 | 2,697 | - | 13 | 2,855 |
| Sale of property and compensation for loss | 17,358 | - | - | - | 17,358 |
| Miscellaneous | 445,147 | - | - | - | 445,147 |
| Federal aid | - | - | 772,971 | - | 772,971 |
| | <u>462,650</u> | <u>344,530</u> | <u>772,971</u> | <u>92,887</u> | <u>1,673,038</u> |
| Total revenues | | | | | |
| EXPENDITURES: | | | | | |
| Current - | | | | | |
| Government support | - | 2,958 | - | - | 2,958 |
| Transportation | 1,562,535 | - | - | - | 1,562,535 |
| Economic assistance and opportunity | - | - | 679,263 | - | 679,263 |
| Home and community services | - | - | 85,734 | 686 | 86,420 |
| Debt service - | | | | | |
| Principal | - | 128,700 | - | 71,938 | 200,638 |
| Interest and other charges | - | 153,523 | - | 6,212 | 159,735 |
| | <u>1,562,535</u> | <u>285,181</u> | <u>764,997</u> | <u>78,836</u> | <u>2,691,549</u> |
| Total expenditures | | | | | |
| EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES | <u>(1,099,885)</u> | <u>59,349</u> | <u>7,974</u> | <u>14,051</u> | <u>(1,018,511)</u> |
| OTHER FINANCING SOURCES: | | | | | |
| Operating transfers - in | <u>1,302,600</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>1,302,600</u> |
| Total other financing sources | <u>1,302,600</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>1,302,600</u> |
| CHANGE IN FUND BALANCE | 202,715 | 59,349 | 7,974 | 14,051 | 284,089 |
| FUND BALANCE - beginning of year | <u>90,130</u> | <u>745,962</u> | <u>2,162</u> | <u>123,926</u> | <u>962,180</u> |
| FUND BALANCE - end of year | <u>\$ 292,845</u> | <u>\$ 805,311</u> | <u>\$ 10,136</u> | <u>\$ 137,977</u> | <u>\$ 1,246,269</u> |

The accompanying notes are an integral part of these statements.

SECTION B

OMB CIRCULAR A-133

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

September 9, 2011

To the Board of Supervisors
County of Livingston, New York:

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Livingston, New York (the County), as of and for the year ended December 31, 2010, which collectively comprise the County's basic financial statements and have issued our report thereon dated September 9, 2011. Our report includes a reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Other auditors audited the financial statements of Livingston County Center for Nursing and Rehabilitation and Livingston County Water and Sewer Authority, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of the Livingston County Center for Nursing and Rehabilitation were not audited in accordance with *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

(Continued)

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

(Continued)

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management, the Board of Supervisors, Ways and Means Committee, others within the entity and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

September 9, 2011

To the Board of Supervisors of
County of Livingston, New York:

Compliance

We have audited the County of Livingston, New York's (the County's) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2010. The County's major federal programs are identified in the summary of audit results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2010.

Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

(Continued)

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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

(Continued)

Internal Control Over Compliance (Continued)

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be *material weaknesses*, as defined above.

This report is intended solely for the information and use of the management, Board of Supervisors, Ways and Means committee, others within the entity, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

COUNTY OF LIVINGSTON, NEW YORK

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2010**

| <u>Federal Grantor/ Program Title</u> | <u>Federal CFDA Number</u> | <u>Pass-through Entity Identifying Number</u> | <u>Federal Expenditures</u> |
|---|------------------------------------|---|---------------------------------|
| U.S. Department of Agriculture: | | | |
| Passed through the NYS Office of Temporary and Disability Assistance - Supplemental Nutrition Assistance Cluster- State Administrative Matching Grants for the Supplemental Nutrition Assistance Program | 10.561 | N/A | \$ 1,358,675 |
| ARRA-State Administrative Matching Grants for the Supplemental Nutrition Assistance Program | 10.561 | N/A | <u>60,650</u> |
| <i>Total NYS Office of Temporary and Disability Assistance</i> | | | <u>1,419,325</u> |
| Passed through the NYS Department of Health - Special Supplemental Nutrition Program for Women, Infants, and Children | 10.557 | C023599 | <u>1,437,928</u> |
| Total - U.S. Department of Agriculture | | | <u>2,857,253</u> |
| U.S. Department of Housing and Urban Development: | | | |
| Passed through the NYS Division of Housing and Community Renewal - Community Development Block Grants | 14.227 | 658ME153-07 | 104,782 |
| Community Development Block Grants | 14.227 | 658ED648-08 | <u>55,998</u> |
| <i>Subtotal-Community Development Block Grants</i> | | | <u>160,780</u> |
| Home Investment Partnerships Program | 14.239 | N/A | 3,363 |
| Section 8 Housing Choice Vouchers | 14.871 | N/A | <u>251,813</u> |
| Total - U.S. Department of Housing and Urban Development | | | <u>415,956</u> |
| U.S. Department of Labor: | | | |
| Passed through the NYS Department of Labor - WIA Cluster: | | | |
| WIA Adult Program | 17.258 | N/A | 76,405 |
| ARRA-WIA Adult Program | 17.258 | N/A | <u>90,598</u> |
| <i>Subtotal-WIA Adult Program</i> | | | <u>167,003</u> |
| WIA Youth Activities | 17.259 | N/A | 281,258 |
| ARRA-WIA Youth Activities | 17.259 | N/A | <u>30,810</u> |
| <i>Subtotal-WIA Youth Activities</i> | | | <u>312,068</u> |
| WIA Dislocated Workers | 17.260 | N/A | 113,745 |
| ARRA-WIA Dislocated Workers | 17.260 | N/A | <u>21,389</u> |
| <i>Subtotal-WIA Dislocated Workers</i> | | | <u>135,134</u> |
| Passed through the Genesee, Livingston, Orleans, Wyoming Workforce Investment Board - Vocational Rehabilitation Grants to States | 84.126 | N/A | 13,275 |
| Work Incentive Grants | 17.266 | N/A | <u>34,063</u> |
| Total - U.S. Department of Labor | | | <u>661,543</u> |

(Continued)

COUNTY OF LIVINGSTON, NEW YORK

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2010**

(Continued)

| Federal Grantor/ Program Title | Federal CFDA Number | Pass-Through Entity Identifying Number | Federal Expenditures |
|---|---------------------------|---|--|
| U.S. Department of Transportation: | | | |
| Passed through the NYS Department of Transportation - | | | |
| Highway Planning and Construction | 20.205 | D031685 | 579,299 |
| Highway Planning and Construction | 20.205 | D022360 | 44,594 |
| Highway Planning and Construction | 20.205 | D031543 | 37,917 |
| Highway Planning and Construction | 20.205 | D032002 | 278,520 |
| Highway Planning and Construction | 20.205 | D032462 | 1,700,184 |
| Highway Planning and Construction | 20.205 | D032603 | 44,437 |
| Highway Planning and Construction | 20.205 | D032604 | 48,459 |
| ARRA-Highway Planning and Construction | 20.205 | D032462 | 21,423 |
| | | | <u>2,754,833</u> |
| Passed through the NYS Governor's Traffic Safety Committee - | | | |
| Occupant Protection Incentive Grants | 20.602 | 0043(026) | 8,200 |
| Safety Belt Performance Grants | 20.609 | 0043(026) | 7,000 |
| | | | <u>15,200</u> |
| Passed through the NYS Office of Homeland Security - | | | |
| State and Community Highway Safety | 20.600 | N/A | 32,000 |
| | | | <u>32,000</u> |
| Total - U.S. Department of Transportation | | | <u>2,802,033</u> |
| U.S. Department of Health and Human Services: | | | |
| Passed through the NYS Office of Children and Family Services - | | | |
| Temporary Assistance for Needy Families (TANF) | 93.558 | N/A | 3,895,921 |
| Foster Care - Title IV-E | 93.658 | N/A | 1,054,687 |
| ARRA-Foster Care - Title IV-E | 93.658 | N/A | 39,457 |
| | | | <u>1,094,144</u> |
| | | | <i>Subtotal-Foster Care-Title IV-E</i> |
| Adoption Assistance - Title IV-E | 93.659 | N/A | 273,240 |
| ARRA-Adoption Assistance - Title IV-E | 93.659 | N/A | 23,823 |
| | | | <u>297,063</u> |
| | | | <i>Subtotal-Adoption Assistance</i> |
| Promoting Safe and Stable Families | 93.556 | N/A | 41,862 |
| Child Care and Development Block Grant | 93.575 | N/A | 1,365,720 |
| Social Services Block Grant | 93.667 | N/A | 1,863,665 |
| | | | <u>8,558,375</u> |
| <i>Total NYS Office of Children and Family Services</i> | | | <u>8,558,375</u> |

(Continued)

COUNTY OF LIVINGSTON, NEW YORK

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2010**

(Continued)

| Federal Grantor/ Program Title | Federal CFDA Number | Pass-Through Entity Identifying Number | Federal Expenditures |
|---|---------------------------|---|-------------------------------|
| U.S. Department of Health and Human Services: (Continued) | | | |
| Passed through the NYS Office for the Aging - Special Programs for the Aging Cluster - Special Programs for the Aging - Title IIIB - Grants for Supportive Services and Senior Centers | 93.044 | N/A | 23,924 |
| Special Programs for the Aging - Title IIIC - Nutrition Services | 93.045 | N/A | 97,628 |
| Special Programs for the Aging - Title IIID - Disease Prevention and Health Promotion Services | 93.043 | N/A | 4,135 |
| Special Programs for the Aging - Title IIIE - National Family Caregiver Support | 93.052 | N/A | <u>33,697</u> |
| <i>Subtotal-Special Programs for the Aging</i> | | | <u>159,384</u> |
| Low-Income Home Energy Assistance Program | 93.568 | N/A | 30,614 |
| Foster Grandparent Program | 94.011 | N/A | 188,155 |
| Centers for Medicare and Medicaid Services Research Demonstrations and Evaluations | 93.779 | N/A | 33,672 |
| Nutrition Services Incentive Program | 93.053 | N/A | <u>41,022</u> |
| | | | <u>293,463</u> |
| <i>Total NYS Office for the Aging</i> | | | <u>452,847</u> |
| Passed through the NYS Department of State - Community Services Block Grant | 93.569 | C005520-10 | 224,230 |
| ARRA-Community Services Block Grant | 93.710 | C001020 | <u>338,871</u> |
| <i>Total NYS Department of State</i> | | | <u>563,101</u> |
| Passed through Coordinated Care Services, Inc. - Children's Health Insurance Program (CHIP) Medical Assistance Program | 93.767 93.778 | N/A N/A | 6,438 <u>11,496</u> |
| <i>Total Coordinated Care Services, Inc.</i> | | | <u>17,934</u> |
| Passed through the NYS Division of Housing and Community Renewal - Low-Income Home Energy Assistance Program | 93.568 | C091036-09 | 124,573 |
| Low-Income Home Energy Assistance Program | 93.568 | C091036-10 | <u>57,183</u> |
| <i>Subtotal-Low-Income Home Energy Assistance Program</i> | | | <u>181,756</u> |

(Continued)

COUNTY OF LIVINGSTON, NEW YORK

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2010**

(Continued)

| <u>Federal Grantor/ Program Title</u> | <u>Federal CFDA Number</u> | <u>Pass-Through Entity Identifying Number</u> | <u>Federal Expenditures</u> |
|--|------------------------------------|---|---------------------------------|
| U.S. Department of Health and Human Services: (Continued) | | | |
| Passed through the NYS Department of Health - | | | |
| Family Planning - Services | 93.217 | C019921 | 156,479 |
| Public Health Emergency Preparedness | 93.069 | 1617-08 | 137,056 |
| Medical Assistance Program | 93.778 | C021360 | <u>61,983</u> |
| Immunization Grants | 93.268 | C023251 | 10,161 |
| ARRA-Immunization Grants | 93.712 | T-025283 | <u>9,103</u> |
| <i>Subtotal-Immunization Grants</i> | | | <u>19,264</u> |
| Maternal and Child Health Services Block Grant to the States | 93.994 | C020614 | 16,866 |
| Maternal and Child Health Services Block Grant to the States | 93.994 | C019921 | 28,451 |
| Maternal and Child Health Services Block Grant to the States | 93.994 | C024624 | <u>19,418</u> |
| <i>Subtotal-Maternal and Child Health Services</i> | | | <u>64,735</u> |
| <i>Total NYS Department of Health</i> | | | <u>439,517</u> |
| Passed through the NYS Department of Labor - | | | |
| Medical Assistance Program | 93.778 | N/A | 1,234,780 |
| ARRA-Medical Assistance Program | 93.778 | N/A | <u>1,806,174</u> |
| <i>Total NYS Department of Labor</i> | | | <u>3,040,954</u> |
| Passed through the NYS Office of Temporary and Disability Assistance - | | | |
| Child Support Enforcement | 93.563 | N/A | 472,798 |
| ARRA-Child Support Enforcement | 93.563 | N/A | <u>35,799</u> |
| <i>Subtotal-Child Support Enforcement</i> | | | <u>508,597</u> |
| Low-Income Home Energy Assistance Program | 93.568 | N/A | <u>3,162,078</u> |
| <i>Total NYS Office of Temporary and Disability Assistance</i> | | | <u>3,670,675</u> |
| Passed through the Health Resource and Service Administration - | | | |
| Medical Reserve Corps Small Grant Program | 93.008 | MRC090029 | <u>4,538</u> |
| Total - U.S. Department of Health and Human Services | | | <u>16,929,697</u> |
| U.S. Department of Education: | | | |
| Passed through the NYS Department of Health - | | | |
| Special Education - Grants for Infants and Families | 84.181 | C021801 | 40,821 |
| Special Education - Grants for Infants and Families | 84.181 | N/A | 145 |
| ARRA - Special Education - Grants for Infants and Families | 84.181 | T025223 | <u>3,648</u> |
| Total - U.S. Department of Education | | | <u>44,614</u> |

The accompanying notes are an integral part of this schedule.

COUNTY OF LIVINGSTON, NEW YORK

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2010**

(Continued)

| <u>Federal Grantor/ Program Title</u> | <u>Federal CFDA Number</u> | <u>Pass-Through Entity Identifying Number</u> | <u>Federal Expenditures</u> |
|--|------------------------------------|---|---------------------------------|
| U.S. Department of Homeland Security: | | | |
| Passed through the NYS Office of Homeland Security - Homeland Security Grant Program | 97.067 | T837294 | 4,460 |
| Homeland Security Grant Program | 97.067 | N/A | <u>59,000</u> |
| <i>Subtotal-Homeland Security Grant Program</i> | | | <u>63,460</u> |
| Total - U.S. Department of Homeland Security | | | <u>63,460</u> |
| U.S. Election Assistance Commission: | | | |
| Passed through the NYS Board of Elections - Help America Vote Act Requirements Payments | 90.401 | N/A | <u>89,804</u> |
| Total - U.S. Election Assistance Commission | | | <u>89,804</u> |
| U.S. Department of Energy: | | | |
| Passed through the NYS Division of Housing and Community Renewal - Weatherization Assistance for Low-Income Persons | 81.042 | C091036-10 | 20,297 |
| ARRA-Weatherization Assistance for Low-Income Persons | 81.042 | C092236-09 | <u>356,259</u> |
| Total - U.S. Department of Energy | | | <u>376,556</u> |
| U.S. Environmental Protection Agency: | | | |
| Passed through the NYS Department of Health - State Indoor Radon | 60.032 | T022168 | <u>154</u> |
| Total Expenditures of Federal Awards | | | <u>\$ 24,241,070</u> |

Note: Bold items denote major programs.

COUNTY OF LIVINGSTON, NEW YORK

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS DECEMBER 31, 2010

1. GENERAL

The accompanying schedule of expenditures of federal awards presents the activity of federal financial assistance programs administered by the County of Livingston, New York (the County), an entity as defined in the basic financial statements, except that it does not include the federal financial assistance programs, if any, of the Livingston County Center for Nursing and Rehabilitation, Livingston County Water and Sewer Authority, Livingston Tobacco Asset Securitization Corporation, and Livingston County Industrial Development Agency.

2. PASS-THROUGH PROGRAMS

Where the County receives funds from a government entity other than the federal government (pass-through), the funds are accumulated based upon the Catalog of Federal Domestic Assistance (CFDA) number advised by the pass-through grantor.

Identifying numbers, other than the CFDA numbers, which may be assigned by pass-through grantors are not maintained in the County's financial management system. The County has identified certain pass-through identifying numbers and included them in the schedule of expenditures of federal awards, as available.

3. NONMONETARY FEDERAL PROGRAMS

The County is the recipient of federal financial assistance programs that do not result in cash receipts or disbursements to the County, termed "nonmonetary programs."

New York State pays benefits directly to vendors, primarily utility companies, on behalf of eligible persons participating in the Low-Income Home Energy Assistance Program (CFDA Number 93.568). Included in the amount presented on the schedule of expenditures of federal awards is \$3,162,078 in direct payments to vendors.

New York State pays benefits directly to recipients of the Special Supplemental Nutrition Program for Women, Infants and Children (CFDA Number 10.557). Included in the amount presented on the schedule of expenditures of federal awards is \$1,437,928 in direct payments to recipients.

4. BASIS OF ACCOUNTING

The schedule of expenditures of federal awards is presented in conformity with accounting principles generally accepted in the United States and the amounts presented are derived from the County's general ledger. For programs with funding ceilings and caps, federal expenditures are only recorded and presented in the schedule of expenditures of federal awards up to such amounts.

5. INDIRECT COSTS

Indirect costs are included in the reported expenditures to the extent such costs are included in the federal financial reports used as the source for the data presented.

6. RELATED AGENCIES

Of the federal expenditures presented in the schedule, the County passed through federal awards to related agencies as follows:

| <u>Program Title</u> | <u>Related Agency</u> | <u>Federal CFDA Number</u> | <u>Amounts Passed-through to Related Agencies</u> |
|---|---|----------------------------|---|
| Community Development Block Grants- Technical Assistance Program | Livingston County Industrial Development Agency | 14.227 | \$ <u>160,780</u> |
| | | | \$ <u>160,780</u> |

7. MATCHING COSTS

Matching costs, i.e., the County's share of certain program costs, are not included in the schedule of expenditures of federal awards.

COUNTY OF LIVINGSTON, NEW YORK

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2010

A. SUMMARY OF AUDIT RESULTS

1. The auditors' report expresses an unqualified opinion on the basic financial statements of County of Livingston, New York (the County).
2. No material weaknesses or significant deficiencies relating to the audit of the basic financial statements are reported in the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. No instances of noncompliance material to the basic financial statements of the County were disclosed during the audit.
4. No material weaknesses or significant deficiencies relating to the audit of major federal award programs are reported in the Independent Auditors' Report on Compliance with Requirements that Could Have a Direct and Material Effect on Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133.
5. The auditors' report on compliance for the County's major federal award programs expresses an unqualified opinion.
6. There are no audit findings relative to major federal award programs for the County.
7. The programs tested as major programs were:
 - CFDA No. 93.778 Medical Assistance Program
 - CFDA No. 93.778 ARRA-Medical Assistance Program

 - CFDA No. 93.575 Childcare and Development Block Grant

 - CFDA No. 93.667 Social Services Block Grant

 - CFDA No. 20.205 Highway Planning and Construction
 - CFDA No. 20.205 ARRA-Highway Planning and Construction

 - CFDA No. 93.568 Low-Income Home Energy Assistance

 - CFDA No. 93.569 Community Services Block Grant
 - CFDA No. 93.710 ARRA-Community Services Block Grant
8. The threshold for distinguishing Types A and B programs was \$727,232.
9. The County was not determined to be a low-risk auditee.

B. FINDINGS - FINANCIAL STATEMENT AUDIT

None.

C. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAMS AUDIT

None.